



**THE TOWN OF MARSHFIELD, MASSACHUSETTS**

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**FOR THE FISCAL YEAR  
JULY 1, 2010 – JUNE 30, 2011**



SETH VENTRESS MEMORIAL HALL



**On the cover:**

*Seth Ventress Memorial Hall was built in 1895 and fully restored with Community Preservation funds approved at the April 2008 annual town meeting. The building now houses the school administration offices and has a second floor auditorium for public meetings.*



*The second floor meeting hall was fully restored and is available to the public for gatherings and public meetings.*

*Photos: Photos in this report are the courtesy of Elizabeth Bates, Town Assessor/Appraiser*

# **TOWN OF MARSHFIELD, MASSACHUSETTS**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**For the fiscal year ended June 30, 2011**



**Prepared by:**

**The Fiscal Team  
Town of Marshfield, Massachusetts**



*The October 2010 special town meeting authorized a Community Preservation project to acquire approximately 47 acres of land directly abutting the North River and adjacent to the John Little Conservation Area. The purchase provided walking trails, a dock and protection to priority habitat for rare species.*

TOWN OF MARSHFIELD, MASSACHUSETTS  
COMPREHENSIVE ANNUAL FINANCIAL REPORT

JUNE 30, 2011

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# Introductory Section



*In October 2007, Town Meeting approved the purchase of a house and land on busy Route 139 with Community Preservation Funds. The following year, town meeting approved a Community Preservation appropriation to purchase 1.48 acres of commercial property abutting the first purchase. South River was approved in April 2010 by Town Meeting to create a green space on the site that was adjacent to the South river. In 2010, the Town was awarded a National Park Service Land and Water Conservation Grant for the project. In October 2010, Town Meeting approved additional Community Preservation funds to create a veterans honor roll within the park.*

# ***Introductory Section***



Nancy Holt  
Treasurer / Collector

## *Town of Marshfield*

Treasurer / Collector

870 Moraine Street

Marshfield, Massachusetts, 02050-3498

Tel: 781-834-5545 Fax: 781-834-6289

### **Letter of Transmittal**

December 14, 2011

To the Honorable Board of Selectmen and the Citizens of the Town of Marshfield:

State law requires the Town of Marshfield to publish at the close of each fiscal year a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue this Comprehensive Annual Financial Report (CAFR) of the Town of Marshfield, Massachusetts, for the fiscal year ending June 30, 2011 for your review.

This report consists of management's representations concerning the finances of the Town. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the Town has established a comprehensive internal control framework that is designed to both protect the Town's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Town's financial statements in conformity with GAAP. As management, we assert that this financial report is complete and reliable in all material respects.

The CAFR is designed to be used by the elected and appointed officials of Marshfield in addition to those entities concerned with the Town's management and development including credit rating agencies, bond analysts, investors and financial institutions. The format of the report enables the Town to present complex financial data in a manner that is easier for citizens and taxpayers of the Town of Marshfield to review and understand.

The Town of Marshfield's financial statements have been audited by Powers & Sullivan, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Town of Marshfield for the fiscal year ended June 30, 2011 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion on the Town of Marshfield's financial statements for the fiscal year ended June 30, 2011 and that they are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the Town of Marshfield was part of a broader, federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are available in the Town of Marshfield's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to compliment MD&A and should be read in conjunction with it. The Town of Marshfield's MD&A can be found immediately following the report of the independent auditors.

## **Profile of Town**

The Town of Marshfield was incorporated in 1640 and occupies a land area of approximately 28.35 square miles. It is governed by an open town meeting form of government and is located in southeastern Massachusetts in Plymouth County. The Town of Marshfield is bordered by the Atlantic Ocean on the east, Duxbury on the south and southeast, Pembroke and Norwell on the west, and Scituate on the north. Marshfield is a coastal town located in east central Plymouth County approximately 32 miles south of Boston, 18 miles east of Brockton, 48 miles northeast of Providence, RI, and 225 miles north of New York City. State routes 3, 3A and 139 are the principal highways and roads serving the Town. Chartered flights throughout New England are available at the Marshfield municipal airport. The commuter rail is also in close proximity to Marshfield, giving residents ready access into the City of Boston and other adjacent communities.

Local legislative decisions are made by an open town meeting consisting of all of the registered voters in the Town. Subject to the legislative decisions made by the town meeting, the affairs of the Town are generally administered by a board of three selectmen. According to the U.S. Department of Commerce, Bureau of Census conducted in 2000, the Town's population was 24,324.

Local school affairs are administered by a school committee of five persons. Local taxes are assessed by a board of three assessors; all elected for staggered three-year terms on an at large basis. A three member Board of Public Works, similarly elected, oversees the Town's principally self-supporting Sewer, Water, and Solid Waste enterprise funds in addition to general fund functions of the department of public works.

The Town of Marshfield provides general governmental services for the territory within its boundaries, including police and fire protection, public education in grades kindergarten through twelve, water and sewer services, solid waste disposal, a library, streets, parks and recreation.

The Town of Marshfield's commitment to open space, historical preservation and community housing is evidenced by it's acceptance of the Community Preservation Act effective for fiscal year 2002 at the maximum 3% surcharge. These funds have been authorized by town meeting for the purchase of 182 acres of open space preserving and protecting aquifers, habitats, woodlands, marshland and meadows.

## **Factors Affecting Economic Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the Town operates.

The Town established a planned mixed use district adjacent to an existing industrial park which has led to the establishment of a small subdivision of single family homes with over 55 age restricted units and a supermarket. A 149 unit assisted living facility opened in the spring of 2010 in addition to the first of five proposed buildings in an adjacent pedestrian friendly shopping area. This zoning change dovetails with the work done by the Downtown Revitalization Committee to improve the aesthetic appeal, access and business opportunities in the downtown area. These endeavors not only strengthen the commercial tax base but also contain commercial development in specific areas to keep the residential nature of the Town intact. State route 139, which is one of the main feeder roads to Marshfield, will undergo a state funded widening project in 2012 which will improve traffic safety and provide additional turning lanes and signals in and around the industrial park area to foster further commercial development at that site.

The Town continues to manage its financial affairs in a prudent manner. Standard & Poor's confirmed the Town's bond rating to AA with a stable outlook which is reflective of management's incorporation of long range planning tools such as a five year Capital Improvement Program; maintenance of reserve balances despite tight budgets; investing in technology to ensure efficient operations; and maintaining an aggressive debt management strategy for capital improvements and pursuing pay-as-you-go options whenever possible. The Town consistently seeks grant opportunities for operational services as well as capital improvements.

The Town has also enhanced its revenue flexibility by establishing enterprise funds. This has allowed the Town to shift one hundred percent (except for certain amounts of sewer debt where the general fund is responsible for its 40% share) of the operating cost and capital improvements to the users of sewer, water and solid waste services so that no tax support goes towards providing these services. All related debt, except as discussed above, is funded through user fees. By doing so the Town is able to provide the maximum tax dollars available to all other services.

### **Major Initiatives**

The long awaited state funded widening of Route 139 will bring safety improvements and improved traffic flow to the area around the Town's industrial park and planned mixed use district.

The Town obtained a \$5 million dollar allocation of qualified energy conservation bonds from the County of Plymouth and the Commonwealth of Massachusetts Department of Energy Resources to complete energy conservation projects in multiple facilities including boiler replacement, window replacement, HVAC upgrades, building envelope improvements and other energy efficiency projects.

### **Reserves**

Management has adopted reserve policies to address key areas of concern including: Operational Budget Reserve Fund, Stabilization Fund, Property and Liability Insurance reserve, Workers Compensation for Police/Fire Reserve, Postemployment Liability Trust Fund and Town Compensated Absence Reserve.

The Town is rebuilding its Stabilization Fund after having used the fund to support the general fund budget in fiscal years 2003 through 2008. Over the last four fiscal years, the Town has increased the balance in the fund by \$1,625,942. The target for the Stabilization Fund is 5-7% of General Fund Revenue to be achieved by fiscal year 2015. Management is also phasing out the use of one time revenues to fund the operational budget from \$6.7M in FY2004 to \$900,000 in FY2011.

The Property & Liability Reserve will allow the Town to increase deductibles for general liability losses to decrease premium costs in future years. The Town Compensated Absence Reserve insulates the Town from the budgetary impact of unexpected retirements or separations from service of senior employees with those benefits.

### **Internal Controls**

Management of the Town is responsible for establishing and maintaining an internal control structure designed to ensure the assets of the Town are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The Town Administrator and the fiscal team are responsible for evaluating the adequacy and effectiveness of the internal control structure and implementing improvements. Because the cost of internal controls should not outweigh their benefits, the Town of Marshfield's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free of material misstatement.

### **Budgetary Controls**

The Town Administrator presents a budget to the Board of Selectmen which is then reviewed and with amendments presented to the Advisory Board. The nine member Advisory Board holds public hearings to review all departmental budgets and makes recommendations on the budget to town meeting in April.

The level of budgetary control is established by town meeting and this approval defines the level at which expenditures may not exceed appropriations. This level is typically at the individual department salary and expense level. The Town Accountant is responsible for ensuring all payroll and invoices are within the budgetary control level before authorizing payment. Additional appropriations may be approved at subsequent Town Meetings. The Advisory Board may approve during the year a transfer from a reserve fund established at Town Meeting. These controls ensure compliance with the budget approved by Town Meeting.

The school budget is limited to the total amount appropriated by town meeting, but the School Committee retains full power to allocate the funds appropriated.

### **Financial Management**

The Town adopted a policy in fiscal year 2011 to codify the allocation of indirect costs between the three Enterprise funds and the General Fund. A policy is currently under review to codify the allocation of revenues and fixed costs between the school and town departments based on existing verbal agreements. Additional policies relevant to free cash allocation and debt management have been drafted for review and adoption in fiscal year 2012.

## Acknowledgements

This report has been submitted by the Treasurer/Collector, Nancy Holt. The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of our Town Departments. We would like to also express our appreciation to all the members of the departments who assisted and contributed to the preparation of this report. Credit must also be given to the Board of Selectmen, and the Advisory Board for their unfailing support for maintaining the highest standards of professionalism in the management of the Town, including its finances.

Respectfully submitted,



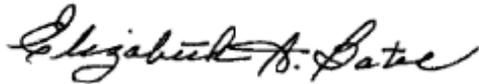
Rocco J. Longo  
Town Administrator



Nancy Holt  
Treasurer/Collector



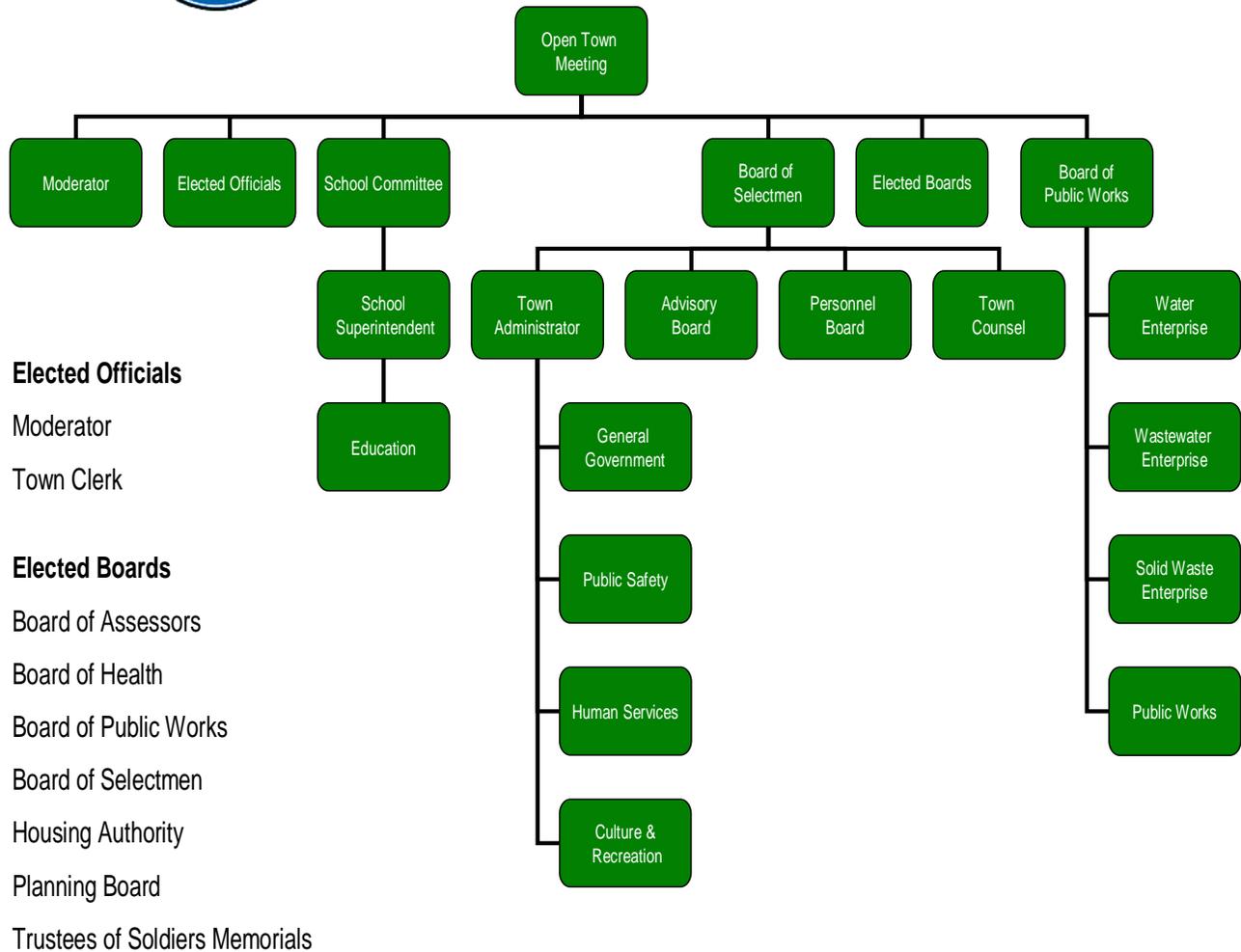
Barbara Costa  
Town Accountant



Elizabeth Bates  
Assessor/Appraiser



# Town of Marshfield



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

Town of Marshfield  
Massachusetts

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
June 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director

## Principal Town Officials

<u>Elected Officials</u>		<u>Term Expires</u>
Board of Selectmen	John E. Hall, Chairperson	2012
	Matt McDonough, Vice Chairperson	2013
	Steve Robbins, Clerk	2014
Moderator	James J. Fitzgerald	2012
Town Clerk	Patricia A. Picco	2012
School Committee	Nancy Currie, Chairperson	2013
	Marti Morrison, Vice Chairperson	2012
	Dennis M. Scollins, Secretary	2012
	Carol Shrand	2014
	Kate Tracey	2013

### Appointed Officials

Town Administrator	Rocco J. Longo
Superintendent of Public Schools	Scott Borstel
Treasurer/Collector	Nancy Holt
Town Accountant	Barbara A. Costa
Assessor/Appraiser	Elizabeth A. Bates
Fire Chief	Kevin C. Robinson
Police Chief	William P. Sullivan
DPW Superintendent	Thomas J. Reynolds

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# *Financial Section*



*A playground was opened in the downtown next to the Ventress Library and the existing skate park in 2010. The playground was made possible by significant private donations and Community Preservation funds.*

# ***Financial Section***

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## Independent Auditors' Report

To the Honorable Board of Selectmen  
Town of Marshfield, Massachusetts

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Marshfield, Massachusetts, as of and for the fiscal year ended June 30, 2011 which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of Marshfield, Massachusetts' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information for the Town of Marshfield, Massachusetts, as of June 30, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2011, on our consideration of the Town of Marshfield, Massachusetts' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The combining fund statements, as listed in the table of contents, are presented for the purpose of supplementary analysis and are not a required part of the financial statements of the Town of Marshfield, Massachusetts. Such supplementary information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented in all material respects in relation to the financial statements taken as a whole.

Management's discussion and analysis, located on the following pages, and general fund schedule of revenues, expenditures and changes in fund balance – budget and actual, retirement system schedule of employer contributions, retirement system schedule of funding progress and employer contributions, other postemployment benefit plan schedule of funding progress and other post employment benefit plan actuarial methods and assumptions, located after the notes to the basic financial statements, are not a required part of the basic financial statements but are supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

A handwritten signature in cursive script that reads "Powers + Johnson, LLC".

Wakefield, Massachusetts  
December 14, 2011

# **Management's Discussion and Analysis**

## ***Management's Discussion and Analysis***

As management of the Town of Marshfield, Massachusetts, we offer readers of these financial statements this narrative overview and analysis of the financial activities of the Town of Marshfield for the fiscal year ended June 30, 2011. This is the ninth year our financial statements have been prepared under the Government Accounting Standards Board Statement No. 34 – Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. We encourage readers to consider the information presented in this report in conjunction with additional information that we have furnished in our letter of transmittal.

The Governmental Accounting Standards Board (GASB) is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with generally accepted accounting principles (GAAP). Users of these financial statements (such as investors and rating agencies) rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users (including citizens, the media, legislators and others) can assess the financial condition of one government compared to others.

Governments must adhere to GASB pronouncements in order to issue their financial statements in conformity with GAAP. The users of financial statements also rely on the independent auditor's opinion. If the Town's financial statements have significant departures from GAAP the independent auditors may issue a qualified opinion or a disclaimer (where no opinion is given). These types of opinions may have an adverse effect on the Town's bond rating and our ability to borrow money at favorable interest rates. The Town has enjoyed an unqualified opinion on its financial statements for many years.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town of Marshfield's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to private-sector businesses.

The statement of net assets presents information on all of the Town's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing or the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, public safety, education, public works, health and human services, culture and recreation, community preservation, and interest. The business-type activities include the activities of the sewer, water, and solid waste enterprise funds.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Fiscal year 2011 was the Town's initial year of implementation of GASB #54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The implementation of this standard has changed the fund balance components into nonspendable, restricted, committed, assigned and unassigned. Additionally, under the new standard, the Town's stabilization fund is reported within the general fund as unassigned.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains three major governmental funds that are presented separately in the governmental fund financial statements. The remaining non-major funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** The Town maintains one type of proprietary fund.

*Enterprise funds* are used to report the same functions as business-type activities in the government-wide financial statements. The Town uses enterprise funds to account for its sewer, water, and solid waste activities. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for sewer, water, and solid waste activities, all of which are considered major funds of the Town.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the Town of Marshfield, assets exceeded liabilities by \$145.2 million at the close of the fiscal year 2011.

Government-wide net assets of \$134.9 million (93%) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure), less any related debt used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town of Marshfield's net assets, \$4.6 million (3%), represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets, \$5.6 million (4%), may be used to meet the Town's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Town of Marshfield is able to report positive balances in all three categories of net assets, for the government as a whole, however, the unrestricted net assets of the governmental activities shows a negative balance of \$11.1 million mainly related to the accrual of other postemployment benefit (OPEB) liabilities.

Details related to the Town's governmental and business-type activities follow.

**Governmental activities.** The governmental activities net assets decreased by (\$2.7) million during the current fiscal year as compared to a decrease in net assets of (\$1.0) million during the prior fiscal year. The main reason for the decrease each year is the annual increase in the OPEB liability. FY2011 revenues and expenses increased approximately \$1.5 million and \$3.2 million over FY2010 amounts. The revenue gains were mainly from new education operating grants and from real estate taxes. The expense increases were mainly from education capital projects relating to the renovations at the Governor Edward Winslow Elementary school.

### Governmental Activities Condensed Statement of Net Assets

	FY2011	FY2010
<b>Assets:</b>		
Current assets.....	\$ 22,970,131	\$ 20,005,343
Noncurrent assets (excluding capital).....	8,430,587	9,040,451
Capital assets, not being depreciated.....	26,595,310	27,676,582
Capital assets, net of accumulated depreciation.....	74,532,671	71,253,118
<b>Total assets.....</b>	<b>132,528,699</b>	<b>127,975,494</b>
<b>Liabilities:</b>		
Current liabilities (excluding debt).....	5,457,499	3,382,334
Noncurrent liabilities (excluding debt).....	18,877,940	15,836,148
Current debt.....	5,235,384	4,551,896
Noncurrent debt.....	22,658,097	21,205,481
<b>Total liabilities.....</b>	<b>52,228,920</b>	<b>44,975,859</b>
<b>Net Assets:</b>		
Invested in capital assets, net of related debt.....	86,773,388	85,564,870
Restricted.....	4,630,832	6,158,282
Unrestricted.....	(11,104,441)	(8,723,517)
<b>Total net assets.....</b>	<b>\$ 80,299,779</b>	<b>\$ 82,999,635</b>

Noncurrent liabilities include an accrued liability for other postemployment benefits in the amount of \$15.6 million at June 30, 2011, an increase of \$3.2 million from the prior year.

**Governmental Activities Condensed Statement of Activities**

	FY2011	FY2010
<b>Program revenues:</b>		
Charges for services..... \$	4,558,340	\$ 4,650,410
Operating grants and contributions.....	28,180,829	27,768,573
Capital grants and contributions.....	2,205,026	2,032,817
<b>General revenues:</b>		
Real estate, personal property taxes, and tax liens.....	47,625,628	46,009,189
Motor vehicle and other excise taxes.....	3,035,952	3,035,945
Community preservation taxes.....	1,019,934	986,430
Penalties and interest on taxes.....	306,690	337,685
Nonrestricted grants and contributions.....	2,075,272	2,370,183
Unrestricted investment income.....	115,259	208,415
Miscellaneous.....	119,825	326,138
<b>Total revenues.....</b>	<b>89,242,755</b>	<b>87,725,785</b>
<b>Expenses:</b>		
General government.....	3,913,502	3,334,481
Public safety.....	14,514,764	13,507,314
Education.....	63,483,086	62,158,553
Public works.....	5,948,666	5,274,797
Health and human services.....	1,221,811	1,163,764
Culture and recreation.....	1,926,877	2,083,873
Community preservation.....	146,273	300,969
Interest.....	787,632	949,620
<b>Total expenses.....</b>	<b>91,942,611</b>	<b>88,773,371</b>
<b>Change in net assets..... \$</b>	<b><u>(2,699,856)</u></b>	<b><u>(1,047,586)</u></b>

*Other financial notes related to governmental activities:*

- Charges for services represented 5% of governmental activities resources. The Town can exercise more control over this category of revenue than any other. Fees charged for services rendered that are set by the Town are included in this category.
- Operating grants and contributions accounted for 32% of the governmental activities resources. Most of these resources apply to educational operations. These resources offset costs within the school department and supplement their General Fund operating budget.
- Capital grants and contributions accounted for 2% of the governmental activities resources. Most of these resources apply federal and state revenue for the purchase of 80 acres of land for airport buffers around the runways, as well as an increase in state for resurfacing projects.
- Property taxes are by far the most significant revenue source for the Town’s governmental activities. They comprised 53% of current resources.
- Other taxes and other revenues comprised a total of 7% of the governmental activities resources. These primarily include excise taxes, nonrestricted grants, and investment earnings.
- Education is by far the largest governmental activity of the Town. Approximately \$35.6 million in taxes and other revenue were needed to cover its Fiscal 2011 operating expenses. A pension contribution of

approximately \$9.0 million made by the state on-behalf of Marshfield teachers was recorded as an expense and grant revenue.

- Public safety and public works are the second and third largest activities of the Town. Approximately \$12.4 million and \$4.4 million, respectively, of taxes and other revenue were needed to cover their Fiscal 2011 operating expenses.

**Business-type activities.** Business-type activities decreased the Town’s net assets by \$549,000 compared to a decrease of approximately \$1.6 million during the previous fiscal year. The main reason for the change relates to overall revenues increases of \$812,000 which are mainly from water rate increases and higher usage. The sewer and solid waste enterprise funds experienced a decrease in fund balance of approximately \$748,000 and \$144,000 while the water enterprise fund experienced an increase of \$343,000 in fund balance when compared to the prior year.

As shown below, business-type activities assets exceeded liabilities by \$64.9 million at the close of fiscal year 2011. Invested in capital assets, net of related debt was \$48.2 million (74%) while unrestricted net assets were \$16.7 million (26%). These results continue to reflect management’s goal of maintaining the systems while only charging users for the cost of operations.

***Business-type Condensed Statement of Net Assets***

	FY2011	FY2010
<b>Assets:</b>		
Current assets.....	\$ 16,152,394	\$ 14,920,059
Noncurrent assets (excluding capital).....	3,645,692	3,983,061
Capital assets, not being depreciated.....	5,910,543	5,919,689
Capital assets, net of accumulated depreciation.....	53,321,461	51,668,431
<b>Total assets.....</b>	<b>79,030,090</b>	<b>76,491,240</b>
<b>Liabilities:</b>		
Current liabilities (excluding debt).....	831,673	562,222
Noncurrent liabilities (excluding debt).....	1,354,022	1,233,350
Current debt.....	1,115,510	1,245,082
Noncurrent debt.....	10,813,962	7,986,472
<b>Total liabilities.....</b>	<b>14,115,167</b>	<b>11,027,126</b>
<b>Net Assets:</b>		
Invested in capital assets, net of related debt.....	48,218,953	49,329,223
Unrestricted.....	16,695,970	16,134,891
<b>Total net assets.....</b>	<b>\$ 64,914,923</b>	<b>\$ 65,464,114</b>

**Business-type Condensed Statement of Activities**

	<u>FY2011</u>		<u>FY2010</u>
<b>Program revenues:</b>			
Charges for services.....	\$ 8,757,180	\$	8,001,045
Operating grants and contributions.....	253,462		136,036
Capital grants and contributions.....	21,461		39,423
<b>General Revenues:</b>			
Unrestricted investment income.....	104,755		148,514
<b>Total revenues.....</b>	<b>9,136,858</b>		<b>8,325,018</b>
<b>Expenses:</b>			
Sewer.....	3,514,018		3,530,589
Water.....	3,508,484		3,512,862
Solid waste.....	2,663,547		2,850,197
<b>Total expenses.....</b>	<b>9,686,049</b>		<b>9,893,648</b>
<b>Change in net assets.....</b>	<b>\$ (549,191)</b>	\$	<b>(1,568,630)</b>

**Financial Analysis of the Government's Major Funds**

As noted earlier, The Town of Marshfield uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, the unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

Fiscal year 2011 was the Town's initial year of the implementation of GASB #54, Fund Balance Reporting and Governmental Fund Type Definitions. The implementation of this standard has changed the fund balance components into nonspendable, restricted, committed, assigned, and unassigned. Additionally, under the new standard, the Town's stabilization fund is reported within the general fund as unassigned.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$12.4 million, a decrease of \$818,000 from the prior year. The decrease mainly related to the planned use of reserves in the General Fund, issuance of long term debt and related capital spending, and the timing of expenditures in the Community Preservation and nonmajor funds.

*General Fund*

The General Fund is the chief operating fund of the Town. At the end of the current fiscal year, the unassigned fund balance of the general fund was \$4.7 million, while the total fund balance was \$5 million. As a measure of the general fund's liquidity, it may be useful to compare both the unassigned fund balance and the total fund balance to total fund expenditures. The unassigned fund balance represents 5.9% of total general fund expenditures, while the total fund balance represents 6.3% of that same amount.

Fund balance of the General Fund decreased by \$1.3 million during fiscal year 2011. This is mainly the result of the planned uses of reserves built up in the fund from prior years.

### *Community Preservation Major Fund*

The Community Preservation fund had a fund balance at June 30, 2011 of \$2.1 million. These funds are attributable to the Town's acceptance of the Community Preservation Act, which allows the Town to impose up to a 3% surcharge on property taxes and to receive matching state grant funds for specified uses related to the acquisition, creation, preservation and support of open space, historic resources, land for recreational use and community housing. The fund decreased \$384,000 during fiscal year 2011 from planned spending on various projects relating to land acquisition and building renovations.

### *Capital Projects Major Fund*

The Capital Projects fund is used to account for financial resources to be used for the acquisition or construction of major governmental capital facilities. During the fiscal year the Town issued \$5.4 million in long term bonds to fund several construction projects. Approximately \$1.2 million relates to school renovations, \$2.9 million relates to sea wall construction and the remaining \$1.3 million relates to various other Town projects. Fund balance increased \$1.2 million from the prior year as a result of the issuance of long-term debt and from planned spending on these construction projects.

**Proprietary funds.** The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of these funds have already been addressed in the discussion of the Town's business-type activities.

### **General Fund Budgetary Highlights**

The original general fund budget appropriations were approximately \$242,000 lower than the final budget due to proportional increases in many of the budgeted line items.

Total general fund revenues were slightly lower than budgeted amounts mainly as a result of departmental and other revenues and investment earnings being lower than estimate. Actual expenditures, including carryovers, were less than budgeted amounts by approximately \$660,000 or 1%.

### **Capital Asset and Debt Administration**

In conjunction with the operating budget, the Town annually prepares a capital budget for the upcoming fiscal year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

Governmental capital assets, net of accumulated depreciation, at year end amounted to approximately \$101.1 million which represented a net increase of \$2.2 million from the prior year. Major current additions included land acquisitions, school administration construction in progress, other building and improvement projects, and infrastructure additions all totaling approximately \$8.5 million. Depreciation of \$5.2 million was recorded in FY2011.

Enterprise capital assets, net of accumulated depreciation, were valued at \$59.2 million at year end. Current year additions totaled approximately \$3.7 million. Depreciation of \$2.1 million was recorded in FY2011.

The Towns total long-term debt increased by \$4.5 million during the current year. This was due to the net effect of \$9.3 million of proceeds for various governmental and enterprise projects and \$4.8 million of scheduled principal payments.

Outstanding long-term debt of the general government, as of June 30, 2011, totaled \$26.6 million, of which, \$14.4 million is related to school projects, \$2.9 million is related to the general government's 40 % share of sewer debt,

\$4.4 million is related to sea wall and harbor projects, leaving a balance of \$4.9 million for infrastructure and other Town projects.

The enterprise funds have \$11.9 million in sewer and water debt that is fully supported by the rates and do not rely on a general fund subsidy beyond the Town's bylaw that splits the debt service requirements of certain sewer projects on a ratio of 60% from the sewer fund and 40% from the general fund.

Please refer to footnotes 4, 6, and 7 for further discussion of the major capital asset and debt activity.

### ***Requests for Information***

This financial report is designed to provide a general overview of the Town of Marshfield's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Board of Selectmen, Town Hall, 870 Moraine Street, Marshfield, Massachusetts 02050-3498.

# ***Basic Financial Statements***

## STATEMENT OF NET ASSETS

JUNE 30, 2011

	<i>Primary Government</i>		
	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
<b>CURRENT:</b>			
Cash and cash equivalents.....	\$ 16,751,981	\$ 12,623,702	\$ 29,375,683
Investments.....	159,154	-	159,154
Receivables, net of allowance for uncollectibles:			
Real estate, personal property and tax deferrals.....	1,375,102	-	1,375,102
Tax liens.....	1,120,602	-	1,120,602
Motor vehicle and other excise taxes.....	485,611	-	485,611
User charges.....	-	3,226,455	3,226,455
Departmental and other.....	483,536	-	483,536
Special assessments.....	1,039	242,892	243,931
Intergovernmental.....	2,169,849	59,345	2,229,194
Tax foreclosures.....	423,257	-	423,257
Total Current Assets.....	<u>22,970,131</u>	<u>16,152,394</u>	<u>39,122,525</u>
<b>NONCURRENT:</b>			
Receivables, net of allowance for uncollectibles:			
Special assessments.....	-	2,788,616	2,788,616
Intergovernmental.....	8,430,587	857,076	9,287,663
Capital assets, non depreciable.....	26,595,310	5,910,543	32,505,853
Capital assets, net of accumulated depreciation.....	<u>74,532,671</u>	<u>53,321,461</u>	<u>127,854,132</u>
Total Noncurrent Assets.....	<u>109,558,568</u>	<u>62,877,696</u>	<u>172,436,264</u>
<b>TOTAL ASSETS.....</b>	<b><u>132,528,699</u></b>	<b><u>79,030,090</u></b>	<b><u>211,558,789</u></b>
<b>LIABILITIES</b>			
<b>CURRENT:</b>			
Warrants payable.....	1,458,516	434,144	1,892,660
Accrued payroll.....	1,966,997	71,308	2,038,305
Tax refunds payable.....	152,506	-	152,506
Accrued interest.....	136,612	141,514	278,126
Advance collections.....	66,868	-	66,868
Landfill closure.....	-	28,200	28,200
Compensated absences.....	1,676,000	156,507	1,832,507
Notes payable.....	1,335,000	-	1,335,000
Bonds payable.....	3,900,384	1,115,510	5,015,894
Total Current Liabilities.....	<u>10,692,883</u>	<u>1,947,183</u>	<u>12,640,066</u>
<b>NONCURRENT:</b>			
Landfill closure.....	-	493,500	493,500
Compensated absences.....	3,270,000	53,000	3,323,000
Other postemployment benefits.....	15,607,940	807,522	16,415,462
Bonds payable.....	<u>22,658,097</u>	<u>10,813,962</u>	<u>33,472,059</u>
Total Noncurrent Liabilities.....	<u>41,536,037</u>	<u>12,167,984</u>	<u>53,704,021</u>
<b>TOTAL LIABILITIES.....</b>	<b><u>52,228,920</u></b>	<b><u>14,115,167</u></b>	<b><u>66,344,087</u></b>
<b>NET ASSETS</b>			
Invested in capital assets, net of related debt.....	86,773,388	48,218,953	134,992,341
Restricted for:			
Permanent funds:			
Expendable.....	1,060,683	-	1,060,683
Nonexpendable.....	1,043,270	-	1,043,270
Grants and gifts.....	383,302	-	383,302
Community preservation.....	2,143,577	-	2,143,577
Unrestricted.....	<u>(11,104,441)</u>	<u>16,695,970</u>	<u>5,591,529</u>
<b>TOTAL NET ASSETS.....</b>	<b><u>\$ 80,299,779</u></b>	<b><u>\$ 64,914,923</u></b>	<b><u>\$ 145,214,702</u></b>

See notes to basic financial statements.

**STATEMENT OF ACTIVITIES**

FISCAL YEAR ENDED JUNE 30, 2011

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Primary Government:</b>					
<i>Governmental Activities:</i>					
General government.....	\$ 3,913,502	\$ 519,344	\$ 544,603	\$ 841,895	\$ (2,007,660)
Public safety.....	14,514,764	1,636,627	493,277	-	(12,384,860)
Education.....	63,483,086	1,591,792	26,326,621	-	(35,564,673)
Public works.....	5,948,666	140,202	112,158	1,339,947	(4,356,359)
Health and human services.....	1,221,811	71,021	22,736	-	(1,128,054)
Culture and recreation.....	1,926,877	599,354	21,212	-	(1,306,311)
Community preservation.....	146,273	-	-	23,184	(123,089)
Interest.....	787,632	-	660,222	-	(127,410)
<b>Total Governmental Activities.....</b>	<b>91,942,611</b>	<b>4,558,340</b>	<b>28,180,829</b>	<b>2,205,026</b>	<b>(56,998,416)</b>
<i>Business-Type Activities:</i>					
Sewer.....	3,514,018	2,541,836	124,742	21,461	(825,979)
Water.....	3,508,484	3,702,149	128,720	-	322,385
Solid waste.....	2,663,547	2,513,195	-	-	(150,352)
<b>Total Business-Type Activities.....</b>	<b>9,686,049</b>	<b>8,757,180</b>	<b>253,462</b>	<b>21,461</b>	<b>(653,946)</b>
<b>Total Primary Government.....</b>	<b>\$ 101,628,660</b>	<b>\$ 13,315,520</b>	<b>\$ 28,434,291</b>	<b>\$ 2,226,487</b>	<b>\$ (57,652,362)</b>

See notes to basic financial statements.

(Continued)

**STATEMENT OF ACTIVITIES**

FISCAL YEAR ENDED JUNE 30, 2011

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>Changes in net assets:</b>			
Net (expense) revenue from previous page.....	\$ (56,998,416)	\$ (653,946)	\$ (57,652,362)
<i>General revenues:</i>			
Real estate and personal property taxes, net of tax refunds.....	47,145,824	-	47,145,824
Tax liens.....	479,804	-	479,804
Motor vehicle and other excise taxes.....	3,035,952	-	3,035,952
Community preservation tax.....	1,019,934	-	1,019,934
Penalties and interest on taxes.....	306,690	-	306,690
Grants and contributions not restricted to specific programs.....	2,075,272	-	2,075,272
Unrestricted investment income.....	115,259	104,755	220,014
Miscellaneous.....	119,825	-	119,825
Total general revenues and transfers.....	54,298,560	104,755	54,403,315
Change in net assets.....	(2,699,856)	(549,191)	(3,249,047)
<i>Net Assets:</i>			
Beginning of year.....	82,999,635	65,464,114	148,463,749
End of year.....	\$ 80,299,779	\$ 64,914,923	\$ 145,214,702

See notes to basic financial statements.

(Concluded)

**GOVERNMENTAL FUNDS  
BALANCE SHEET**

JUNE 30, 2011

<b>ASSETS</b>	General	Community Preservation Fund	Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
Cash and cash equivalents.....	\$ 7,246,077	\$ 2,150,362	\$ 2,839,358	\$ 4,516,184	\$ 16,751,981
Investments.....	-	-	-	159,154	159,154
Receivables, net of uncollectibles:					
Real estate, personal property and tax deferrals .....	1,375,102	-	-	-	1,375,102
Tax liens.....	1,120,602	-	-	-	1,120,602
Motor vehicle and other excise taxes.....	485,611	-	-	-	485,611
Departmental and other.....	464,394	19,142	-	-	483,536
Special assessments.....	1,039	-	-	-	1,039
Intergovernmental.....	9,040,451	-	-	1,559,985	10,600,436
Tax foreclosures.....	423,257	-	-	-	423,257
Due from other funds.....	-	-	-	114,443	114,443
<b>TOTAL ASSETS.....</b>	<b>\$ 20,156,533</b>	<b>\$ 2,169,504</b>	<b>\$ 2,839,358</b>	<b>\$ 6,349,766</b>	<b>\$ 31,515,161</b>
<b>LIABILITIES</b>					
<b>LIABILITIES:</b>					
Warrants payable.....	\$ 531,731	\$ 23,788	\$ 644,791	\$ 258,206	\$ 1,458,516
Accrued payroll.....	1,826,716	232	9,014	131,035	1,966,997
Tax refunds payable.....	152,506	-	-	-	152,506
Deferred revenues and advance collections.....	12,621,073	19,142	-	1,484,737	14,124,952
Due to other funds.....	-	-	-	114,443	114,443
Notes payable.....	-	-	1,335,000	-	1,335,000
<b>TOTAL LIABILITIES.....</b>	<b>15,132,026</b>	<b>43,162</b>	<b>1,988,805</b>	<b>1,988,421</b>	<b>19,152,414</b>
<b>FUND BALANCES:</b>					
Nonspendable.....	-	-	-	1,043,270	1,043,270
Restricted.....	-	2,126,342	850,553	3,287,785	6,264,680
Committed.....	-	-	-	30,290	30,290
Assigned.....	307,888	-	-	-	307,888
Unassigned.....	4,716,619	-	-	-	4,716,619
<b>TOTAL FUND BALANCES.....</b>	<b>5,024,507</b>	<b>2,126,342</b>	<b>850,553</b>	<b>4,361,345</b>	<b>12,362,747</b>
<b>TOTAL LIABILITIES AND FUND BALANCES.....</b>	<b>\$ 20,156,533</b>	<b>\$ 2,169,504</b>	<b>\$ 2,839,358</b>	<b>\$ 6,349,766</b>	<b>\$ 31,515,161</b>

See notes to basic financial statements.

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TOTAL FUND BALANCES TO THE STATEMENT OF NET ASSETS**

JUNE 30, 2011

Total governmental fund balances.....		\$ 12,362,747
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds.....		101,127,981
Accounts receivable are not available to pay for current-period expenditures and, therefore, are deferred in the funds.....		14,058,084
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.....		(136,612)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds		
Bonds payable.....	(26,558,481)	
Other postemployment benefits.....	(15,607,940)	
Compensated absences.....	<u>(4,946,000)</u>	
Net effect of reporting long-term liabilities.....		<u>(47,112,421)</u>
Net assets of governmental activities.....		<u>\$ 80,299,779</u>

See notes to basic financial statements.

**GOVERNMENTAL FUNDS**  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FISCAL YEAR ENDED JUNE 30, 2011

	General	Community Preservation Fund	Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>					
Real estate and personal property taxes, net of tax refunds.....	\$ 46,908,171	\$ -	\$ -	\$ -	\$ 46,908,171
Tax liens.....	347,704	-	-	-	347,704
Motor vehicle and other excise taxes.....	2,963,732	-	-	-	2,963,732
Penalties and interest on taxes.....	303,528	3,162	-	-	306,690
Charges for services.....	997,504	-	-	35,272	1,032,776
Intergovernmental.....	26,261,722	300,467	173,004	5,791,751	32,526,944
Departmental and other.....	809,922	-	-	2,640,400	3,450,322
Community preservation taxes.....	-	1,017,700	-	-	1,017,700
Contributions.....	-	-	-	244,974	244,974
Investment income.....	58,774	6,348	-	50,137	115,259
<b>TOTAL REVENUES.....</b>	<b>78,651,057</b>	<b>1,327,677</b>	<b>173,004</b>	<b>8,762,534</b>	<b>88,914,272</b>
<b>EXPENDITURES:</b>					
Current:					
General government.....	2,451,946	-	194,517	1,177,285	3,823,748
Public safety.....	8,563,731	-	125,619	732,767	9,422,117
Education.....	49,299,481	-	1,373,878	5,458,722	56,132,081
Public works.....	2,226,319	-	2,876,779	894,280	5,997,378
Health and human services.....	862,411	-	-	116,673	979,084
Culture and recreation.....	795,969	-	12,287	530,107	1,338,363
Pension benefits.....	3,768,238	-	-	-	3,768,238
Property and liability insurance.....	565,489	-	-	-	565,489
Employee benefits.....	5,973,191	-	-	-	5,973,191
Community preservation.....	-	1,712,127	-	-	1,712,127
State and county charges.....	671,652	-	-	-	671,652
Debt service:					
Principal.....	3,935,896	-	-	-	3,935,896
Interest.....	766,207	-	-	-	766,207
<b>TOTAL EXPENDITURES.....</b>	<b>79,880,530</b>	<b>1,712,127</b>	<b>4,583,080</b>	<b>8,909,834</b>	<b>95,085,571</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....</b>	<b>(1,229,473)</b>	<b>(384,450)</b>	<b>(4,410,076)</b>	<b>(147,300)</b>	<b>(6,171,299)</b>
<b>OTHER FINANCING SOURCES (USES):</b>					
Issuance of long-term debt.....	-	-	5,353,000	-	5,353,000
Transfers in.....	128,000	-	305,650	32,000	465,650
Transfers out.....	(216,650)	-	-	(249,000)	(465,650)
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b>(88,650)</b>	<b>-</b>	<b>5,658,650</b>	<b>(217,000)</b>	<b>5,353,000</b>
<b>NET CHANGE IN FUND BALANCES.....</b>	<b>(1,318,123)</b>	<b>(384,450)</b>	<b>1,248,574</b>	<b>(364,300)</b>	<b>(818,299)</b>
<b>FUND BALANCES AT BEGINNING OF YEAR, (as revised).....</b>	<b>6,342,630</b>	<b>2,510,792</b>	<b>(398,021)</b>	<b>4,725,645</b>	<b>13,181,046</b>
<b>FUND BALANCES AT END OF YEAR.....</b>	<b>\$ 5,024,507</b>	<b>\$ 2,126,342</b>	<b>\$ 850,553</b>	<b>\$ 4,361,345</b>	<b>\$ 12,362,747</b>

See notes to basic financial statements.

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES**

FISCAL YEAR ENDED JUNE 30, 2011

Net change in fund balances - total governmental funds.....	\$	(818,299)
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>		
Capital outlay.....		7,410,609
Depreciation expense.....		<u>(5,212,328)</u>
Net effect of reporting capital assets.....		2,198,281
<p>Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue.....</p>		
		328,483
<p>The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.</p>		
Issuance of long-term debt.....		(5,353,000)
Debt service principal payments.....		<u>3,935,896</u>
Net effect of reporting long-term debt.....		(1,417,104)
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>		
Net change in compensated absences accrual.....		118,000
Net change in accrued interest on long-term debt.....		(21,425)
Net change in other postemployment benefits accrual.....		<u>(3,087,792)</u>
Net effect of recording long-term liabilities.....		<u>(2,991,217)</u>
Change in net assets of governmental activities.....	\$	<u><u>(2,699,856)</u></u>

See notes to basic financial statements.

**PROPRIETARY FUNDS**  
**STATEMENT OF NET ASSETS**

JUNE 30, 2011

	Business-type Activities - Enterprise Funds			
	Sewer	Water	Solid Waste	Total
<b>ASSETS</b>				
<b>CURRENT:</b>				
Cash and cash equivalents.....	\$ 4,033,636	\$ 6,942,572	\$ 1,647,494	\$ 12,623,702
Receivables, net of allowance for uncollectibles:				
User charges.....	1,130,925	1,144,384	951,146	3,226,455
Special assessments.....	242,892	-	-	242,892
Intergovernmental.....	59,345	-	-	59,345
Total current assets.....	<u>5,466,798</u>	<u>8,086,956</u>	<u>2,598,640</u>	<u>16,152,394</u>
<b>NONCURRENT:</b>				
Receivables, net of allowance for uncollectibles:				
Intergovernmental.....	857,076	-	-	857,076
Special assessments.....	2,788,616	-	-	2,788,616
Capital assets, nondepreciable.....	129,435	5,689,299	91,809	5,910,543
Capital assets, net of accumulated depreciation.....	<u>26,929,915</u>	<u>25,086,841</u>	<u>1,304,705</u>	<u>53,321,461</u>
Total noncurrent assets.....	<u>30,705,042</u>	<u>30,776,140</u>	<u>1,396,514</u>	<u>62,877,696</u>
<b>TOTAL ASSETS.....</b>	<u><b>36,171,840</b></u>	<u><b>38,863,096</b></u>	<u><b>3,995,154</b></u>	<u><b>79,030,090</b></u>
<b>LIABILITIES</b>				
<b>CURRENT:</b>				
Warrants payable.....	125,258	157,727	151,159	434,144
Accrued payroll.....	25,028	30,287	15,993	71,308
Accrued interest.....	73,688	67,826	-	141,514
Landfill closure.....	-	-	28,200	28,200
Compensated absences.....	45,507	96,000	15,000	156,507
Bonds payable.....	<u>468,786</u>	<u>646,724</u>	<u>-</u>	<u>1,115,510</u>
Total current liabilities.....	<u>738,267</u>	<u>998,564</u>	<u>210,352</u>	<u>1,947,183</u>
<b>NONCURRENT:</b>				
Compensated absences.....	-	53,000	-	53,000
Landfill closure.....	-	-	493,500	493,500
Other postemployment benefits.....	263,872	384,470	159,180	807,522
Bonds payable.....	<u>4,367,961</u>	<u>6,446,001</u>	<u>-</u>	<u>10,813,962</u>
Total noncurrent liabilities.....	<u>4,631,833</u>	<u>6,883,471</u>	<u>652,680</u>	<u>12,167,984</u>
<b>TOTAL LIABILITIES.....</b>	<u><b>5,370,100</b></u>	<u><b>7,882,035</b></u>	<u><b>863,032</b></u>	<u><b>14,115,167</b></u>
<b>NET ASSETS</b>				
Invested in capital assets, net of related debt.....	23,194,106	23,784,982	1,396,514	48,375,602
Unrestricted.....	<u>7,607,634</u>	<u>7,196,079</u>	<u>1,735,608</u>	<u>16,539,321</u>
<b>TOTAL NET ASSETS.....</b>	<u><b>\$ 30,801,740</b></u>	<u><b>\$ 30,981,061</b></u>	<u><b>\$ 3,132,122</b></u>	<u><b>\$ 64,914,923</b></u>

See notes to basic financial statements.

**PROPRIETARY FUNDS**  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

FISCAL YEAR ENDED JUNE 30, 2011

	Business-type Activities - Enterprise Funds			
	Sewer	Water	Solid Waste	Total
<b>OPERATING REVENUES:</b>				
Charges for services .....	\$ 2,541,836	\$ 3,702,149	\$ 2,513,195	\$ 8,757,180
Other.....	-	128,720	-	128,720
<b>TOTAL OPERATING REVENUES .....</b>	<b>2,541,836</b>	<b>3,830,869</b>	<b>2,513,195</b>	<b>8,885,900</b>
<b>OPERATING EXPENSES:</b>				
Salaries, wages, and fringe benefits.....	950,116	1,178,354	538,558	2,667,028
Maintenance and operations.....	1,202,506	1,294,390	2,068,214	4,565,110
Depreciation.....	1,153,077	880,886	56,775	2,090,738
<b>TOTAL OPERATING EXPENSES .....</b>	<b>3,305,699</b>	<b>3,353,630</b>	<b>2,663,547</b>	<b>9,322,876</b>
<b>OPERATING INCOME (LOSS).....</b>	<b>(763,863)</b>	<b>477,239</b>	<b>(150,352)</b>	<b>(436,976)</b>
<b>NONOPERATING REVENUES (EXPENSES):</b>				
Investment income.....	77,780	20,871	6,104	104,755
Interest expense.....	(208,319)	(154,854)	-	(363,173)
Intergovernmental.....	124,742	-	-	124,742
<b>TOTAL NONOPERATING REVENUES (EXPENSES), NET.....</b>	<b>(5,797)</b>	<b>(133,983)</b>	<b>6,104</b>	<b>(133,676)</b>
<b>INCOME (LOSS) BEFORE CONTRIBUTIONS</b>	<b>(769,660)</b>	<b>343,256</b>	<b>(144,248)</b>	<b>(570,652)</b>
<b>CAPITAL CONTRIBUTIONS.....</b>	<b>21,461</b>	<b>-</b>	<b>-</b>	<b>21,461</b>
<b>CHANGE IN NET ASSETS.....</b>	<b>(748,199)</b>	<b>343,256</b>	<b>(144,248)</b>	<b>(549,191)</b>
<b>NET ASSETS AT BEGINNING OF YEAR.....</b>	<b>31,549,939</b>	<b>30,637,805</b>	<b>3,276,370</b>	<b>65,464,114</b>
<b>NET ASSETS AT END OF YEAR.....</b>	<b>\$ 30,801,740</b>	<b>\$ 30,981,061</b>	<b>\$ 3,132,122</b>	<b>\$ 64,914,923</b>

See notes to basic financial statements.

**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS**

FISCAL YEAR ENDED JUNE 30, 2011

	Business-type Activities - Enterprise Funds			
	Sewer	Water	Solid Waste	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>				
Receipts from customers and users.....	\$ 2,525,865	\$ 3,774,762	\$ 2,501,421	\$ 8,802,048
Payments to vendors.....	(1,177,875)	(1,158,547)	(2,022,856)	(4,359,278)
Payments to employees.....	(902,567)	(1,093,295)	(522,966)	(2,518,828)
<b>NET CASH FROM OPERATING ACTIVITIES.....</b>	<b>445,423</b>	<b>1,522,920</b>	<b>(44,401)</b>	<b>1,923,942</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>				
Proceeds from the issuance of bonds and notes.....	451,000	5,642,000	-	6,093,000
Capital contributions.....	297,096	-	-	297,096
Acquisition and construction of capital assets.....	(922,299)	(2,695,689)	(116,634)	(3,734,622)
Principal payments on bonds and notes.....	(519,087)	(2,819,759)	-	(3,338,846)
Interest expense.....	(84,594)	(117,746)	-	(202,340)
<b>NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES.....</b>	<b>(777,884)</b>	<b>8,806</b>	<b>(116,634)</b>	<b>(885,712)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>				
Investment income.....	77,780	20,871	6,104	104,755
<b>NET CHANGE IN CASH AND CASH EQUIVALENTS.....</b>	<b>(254,681)</b>	<b>1,552,597</b>	<b>(154,931)</b>	<b>1,142,985</b>
<b>CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR.....</b>	<b>4,288,317</b>	<b>5,389,975</b>	<b>1,802,425</b>	<b>11,480,717</b>
<b>CASH AND CASH EQUIVALENTS, END OF YEAR.....</b>	<b>\$ 4,033,636</b>	<b>\$ 6,942,572</b>	<b>\$ 1,647,494</b>	<b>\$ 12,623,702</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES:</b>				
Operating income (loss).....	\$ (763,863)	\$ 477,239	\$ (150,352)	\$ (436,976)
Adjustments to reconcile operating income (loss) to net cash from operating activities:				
Depreciation.....	1,153,077	880,886	56,775	2,090,738
Changes in assets and liabilities:				
User charges.....	(15,971)	(56,107)	(11,774)	(83,852)
Warrants payable.....	24,631	135,843	73,558	234,032
Accrued payroll.....	5,069	208	1,448	6,725
Landfill closure.....	-	-	(28,200)	(28,200)
Compensated absences.....	(2,397)	3,000	(18,000)	(17,397)
Other postemployment benefits.....	44,877	81,851	32,144	158,872
Total adjustments.....	1,209,286	1,045,681	105,951	2,360,918
<b>NET CASH FROM OPERATING ACTIVITIES.....</b>	<b>\$ 445,423</b>	<b>\$ 1,522,920</b>	<b>\$ (44,401)</b>	<b>\$ 1,923,942</b>
<b>NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:</b>				
Intergovernmental principal and interest subsidies received.....	\$ 180,978	\$ -	\$ -	\$ 180,978
Non cash conversion of BANS.....	-	500,000	-	500,000
Non cash conversion of BANS.....	-	(500,000)	-	(500,000)

See notes to basic financial statements.

**FIDUCIARY FUNDS**  
STATEMENT OF FIDUCIARY NET ASSETS

JUNE 30, 2011

	Private Purpose Trust Funds	Agency Fund
<b>ASSETS</b>		
Cash and cash equivalents.....	\$ 206,136	\$ 1,200,407
<b>LIABILITIES</b>		
Liabilities due depositors.....	-	1,200,407
<b>NET ASSETS</b>		
Held in trust for other purposes.....	\$ 206,136	-

See notes to basic financial statements.

**FIDUCIARY FUNDS**  
STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS

FISCAL YEAR ENDED JUNE 30, 2011

	<u>Private Purpose Trust Funds</u>
<u>ADDITIONS:</u>	
Interest.....	\$ 1,010
<u>DEDUCTIONS:</u>	
Educational scholarships.....	<u>11,071</u>
CHANGE IN NET ASSETS.....	(10,061)
NET ASSETS AT BEGINNING OF YEAR.....	<u>216,197</u>
NET ASSETS AT END OF YEAR.....	\$ <u><u>206,136</u></u>

See notes to basic financial statements.

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the Town of Marshfield, Massachusetts (the Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described herein.

**A. Reporting Entity**

The Town of Marshfield, Massachusetts, was incorporated in 1640, and has a Town Meeting form of government with administrative authority vested in a three member Board of Selectmen and an appointed Town Administrator. The Town's major operations include police and fire protection, parks, library, recreation, public works, education, and general administrative services. In addition, the Town owns and operates a water system, sewer system and a solid waste transfer station.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. It has been determined that the Town has no component units that require inclusion in these basic financial statements.

**B. Government-Wide and Fund Financial Statements***Government-Wide Financial Statements*

The government-wide financial statements (i.e., statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the primary government and its component units.

*Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

*Fund Financial Statements*

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Non-major funds are aggregated and displayed in a single column.

*Major Fund Criteria*

Major funds must be reported if the following criteria are met:

- If the total assets, liabilities, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*

- If the total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Fiduciary funds are reported by fund type.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

#### *Government-Wide Financial Statements*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions are charges between the general fund and sewer, water and solid waste enterprise funds. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

#### *Fund Financial Statements*

**Governmental** fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after fiscal year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *General fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *Community Preservation fund* is used to account for funds held for uses restricted by law for community preservation purposes. These funds are attributable to the Town's acceptance of the Community Preservation Act, which allows the Town to impose up to a 3% surcharge on property taxes and to receive matching state grant funds for specified uses related to the acquisition, creation, preservation and support of open space, historic resources, land for recreational use and community housing.

The *Capital Projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The nonmajor governmental funds consist of special revenue and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary funds are reported:

The *Sewer enterprise fund* is used to account for sewage treatment operations of the department of public works that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges.

The *Water enterprise fund* is used to account for water distribution operations of the department of public works that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges.

The *Solid Waste enterprise fund* is used to account for the Town's solid waste disposal operations of the public works that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The *private-purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The restrictions and trustee policies only allows the trustees to approve spending of the realized investment earnings. The Town's mainly uses this fund to account for educational scholarships. An insignificant portion of the fund is used to account for the Town's cemetery trusts.

The *agency fund* is used to account for assets held in a purely custodial capacity. The Town's agency funds consist of off-duty work details, performance bonds, and fees collected on behalf of other governments. Agency funds apply the accrual basis of accounting but do not have a measurement focus.

#### *Government-Wide and Fund Financial Statements*

Private-sector standards of accounting and financial reporting issued on or before November 30, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict or contradict guidance of the Government Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The Town has elected not to follow subsequent private-sector guidance.

#### D. Cash and Investments

##### *Government-Wide and Fund Financial Statements*

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition.

Investments are carried at fair value. The fair values were determined by the closing price for those securities traded on national stock exchanges and the average bid-and-ask quotation for those securities traded in the over-the-counter market.

## E. Accounts Receivable

### *Government-Wide and Fund Financial Statements*

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

### ***Real Estate, Personal Property Taxes and Tax Liens***

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Real estate and personal property taxes are billed on a quarterly basis. The first two quarters (August 1<sup>st</sup> and November 1<sup>st</sup>) are preliminary tax bills based upon the previous year's total annual tax. The second two quarters (February 1<sup>st</sup> and May 1<sup>st</sup>) are actual tax, reflecting the current year assessment and the current tax rate. Taxes due and unpaid are subject to penalties and interest if they are not paid by the respective due date. The Town has an ultimate right to foreclose on property for which taxes have not been paid. Real estate and personal property taxes levied are recorded as receivables in the fiscal year of the levy and are recorded under the modified accrual basis of accounting.

Real estate tax liens are processed after the tax bills are sent and are recorded as receivables in the fiscal year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectible accounts is not reported.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectible accounts is estimated based on historical trends and specific account analysis.

### ***Motor Vehicle and Other Excise Taxes***

Motor vehicle excise taxes are assessed annually for each vehicle registered and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

Boat excise taxes are assessed annually for each boat registered and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of boats registered and the fair value of those boats. The tax calculation is the fair value of the boat multiplied by \$10 per \$1,000 of value.

The allowance for uncollectible accounts is estimated based on historical trends and specific account analysis.

### ***User Charges***

User fees are levied semi-annually based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Unbilled user fees are estimated at year-end and are recorded as revenue in the current period. Water, Sewer, and Solid Waste liens are processed in December of every year and included as a lien on the property owner's tax bill. Water, Sewer and Solid Waste charges and liens are recorded as receivables in the fiscal year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectible accounts.

### ***Departmental and Other***

Departmental and other receivables consist primarily of ambulance charges and veterans benefits and are recorded as receivables in the fiscal year accrued. The allowance of uncollectible accounts is estimated based on historical trends and specific account analysis.

### ***Special Assessments***

Special assessments consist of sewer construction and particular apportioned street and water line betterments. These receivables are considered to be 100% collectible and therefore do not report an allowance for uncollectible accounts.

### ***Intergovernmental***

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectible accounts.

## **F. Inventories**

### ***Government-Wide and Fund Financial Statements***

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

## **G. Capital Assets**

### ***Government-Wide and Proprietary Fund Financial Statements***

Capital assets, which include land, land improvements, buildings, machinery and equipment, vehicles and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$25,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction-in-progress) are depreciated on a straight-line basis over the estimated useful life of the assets. The estimated useful lives of capital assets are as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Infrastructure.....	20-50
Buildings and improvements.....	20-40
Improvements other than buildings.....	20-30
Machinery and equipment.....	3-20
Vehicles.....	5
Books, software and other.....	5

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

*Governmental Fund Financial Statements*

Capital asset costs are recorded as expenditures in the acquiring fund in the fiscal year of the purchase.

H. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

*Government-Wide Financial Statements*

Transactions of a buyer/seller nature between and within governmental funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net assets as "internal balances".

*Fund Financial Statements*

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

I. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

*Government-Wide Financial Statements*

Transfers between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

*Fund Financial Statements*

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

J. Deferred Revenue

Deferred revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Deferred revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

K. Net Assets and Fund Equity*Government-Wide Financial Statements (Net Assets)*

Net assets reported as “invested in capital assets, net of related debt” includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state’s school building program is not considered to be capital related debt.

Net assets are reported as restricted when amounts that are no available for appropriation or are legally restricted by outside parties for a specific future use.

Net assets have been “restricted for” the following:

“Permanent funds – expendable” represents the amount of realized and unrealized investments earnings of donor restricted trusts. The restrictions and trustee policies only allows the trustees to approve spending of the realized investment earnings.

“Permanent funds – nonexpendable” represent the endowment portion of donor restricted trusts.

“Gifts and Grants” represents restrictions placed on assets from outside parties.

“Community preservation” represents amounts held for uses restricted by law for community preservation purposes.

*Fund Financial Statements (Fund Balances)*

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

“Nonspendable” fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

“Restricted” fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

“Committed” fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government’s highest level of decision-making authority.

“Assigned” fund balance includes amounts that are constrained by the Town’s intent to be used for specific purposes, but are neither restricted nor committed.

“Unassigned” fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

#### L. Long-term debt

##### *Government-Wide and Proprietary Fund Financial Statements*

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net assets. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

##### *Governmental Fund Financial Statements*

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

#### M. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Investment income from Enterprise Funds is retained in their respective funds.

#### N. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

##### *Government-Wide and Proprietary Fund Financial Statements*

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

##### *Governmental Fund Financial Statements*

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability, i.e. unused reimbursable leave still outstanding following an employee’s resignation or retirement.

### O. Use of Estimates

#### *Government-Wide and Fund Financial Statements*

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

### P. Total Column

#### *Government-Wide Financial Statements*

The total column presented on the government-wide financial statements represents consolidated financial information.

#### *Fund Financial Statements*

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

## **NOTE 2 – CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

### Custodial Credit Risk – Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town of Marshfield's deposits may not be returned to it. The Town's policy limits its exposure to custodial credit risk through diversification and prudent selection of investment instruments, choice of depository, and collateralization of balances where practical.

At fiscal year-end, the carrying amount of deposits totaled \$23,391,619 and the bank balance totaled \$24,660,637. Of the bank balance, \$2,041,591 was covered by Federal Depository Insurance, \$21,764,900 was collateralized and \$854,146 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Investments

As of June 30, 2011, the Town had the following investments:

<u>Other Investments</u>		
Domestic Equity Securities.....	\$ 159,154	N/A
Money Market Mutual Funds.....	258,152	N/A
MMDT.....	<u>7,132,455</u>	Not rated
 Total Investments.....	 \$ <u><u>7,549,761</u></u>	

Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. Of the Town’s investments, \$159,154 in equity securities are exposed to custodial credit risk because the related securities are uninsured, unregistered and held by the counterparty.

The Town does not have an investment policy for custodial credit risk.

Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect the fair value of the Town’s investments. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

The Town restricts investments to only the following: obligations of the U.S. Government and foreign governments and their agencies or instrumentalities, banks (including certificates of deposit, time deposits, and bankers’ acceptances located in the U.S.), short-term debt obligations, and overnight and term repurchase agreements and reverse purchase agreements secured by any of the obligations previously listed. The Treasurer may invest in MMDT.

Concentration of Credit Risk

The Town restricts holdings to no more than 10% of the net assets in securities of any one issuer, except investments in securities of the U.S. Government, its agencies or instrumentalities, or in repurchase agreements collateralized fully by such obligations. No more than 25% may be invested in any one industry except there is no limitation on the percentage that may be invested in the financial services industry. With the exception of U.S. Treasury obligations or investments fully collateralized by U.S. Treasuries or agencies, and MMDT, no more than 10% of the Town’s investments shall be invested in a single financial institution.

**NOTE 3 – RECEIVABLES**

At June 30, 2011, receivables for the individual major and non-major governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Real estate, personal property and tax deferrals .....	\$ 1,382,615	\$ (7,513)	\$ 1,375,102
Tax liens.....	1,120,602	-	1,120,602
Motor vehicle and other excise taxes.....	553,609	(67,998)	485,611
Departmental and other.....	557,859	(74,323)	483,536
Special assessments.....	1,039	-	1,039
Intergovernmental.....	10,600,436	-	10,600,436
Total.....	<u>\$ 14,216,160</u>	<u>\$ (149,834)</u>	<u>\$ 14,066,326</u>

At June 30, 2011, receivables for the sewer, water, and solid waste enterprise funds consist of the following:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
User charges.....	\$ 3,226,455	\$ -	\$ 3,226,455
Special assessments.....	3,031,508	-	3,031,508
Intergovernmental.....	916,421	-	916,421
Total.....	<u>\$ 7,174,384</u>	<u>\$ -</u>	<u>\$ 7,174,384</u>

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of *deferred revenue* reported in the governmental funds were as follows:

	General Fund	Other Governmental Funds	Total
<u>Receivable and other asset type:</u>			
Real estate and personal property taxes.....	\$ 1,085,719	\$ -	\$ 1,085,719
Tax liens.....	1,120,602	-	1,120,602
Motor vehicle and other excise.....	485,611	-	485,611
Departmental and other.....	464,394	19,142	483,536
Special assessments.....	1,039	-	1,039
Intergovernmental.....	9,040,451	1,484,737	10,525,188
Tax foreclosures.....	423,257	-	423,257
Total.....	<u>\$ 12,621,073</u>	<u>\$ 1,503,879</u>	<u>\$ 14,124,952</u>

Included in the deferred revenues above are approximately \$67,000 of advance collections for 2012 real estate taxes.

**NOTE 4 – CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2011, was as follows:

**Governmental Activities**

	Beginning Balance	Increases	Decreases	Ending Balance
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 23,777,905	\$ 1,788,194	\$ -	\$ 25,566,099
Construction in progress.....	<u>3,898,677</u>	<u>-</u>	<u>(2,869,466)</u>	<u>1,029,211</u>
Total capital assets not being depreciated.....	<u>27,676,582</u>	<u>1,788,194</u>	<u>(2,869,466)</u>	<u>26,595,310</u>
<u>Capital assets being depreciated:</u>				
Improvements other than buildings.....	358,490	-	-	358,490
Buildings and improvements.....	48,046,031	5,822,219	-	53,868,250
Machinery and equipment.....	13,479,511	446,037	-	13,925,548
Vehicles.....	3,189,896	199,699	-	3,389,595
Books, software and other.....	3,775,906	72,053	-	3,847,959
Infrastructure.....	<u>54,325,329</u>	<u>1,951,873</u>	<u>-</u>	<u>56,277,202</u>
Total capital assets being depreciated.....	<u>123,175,163</u>	<u>8,491,881</u>	<u>-</u>	<u>131,667,044</u>
<u>Less accumulated depreciation for:</u>				
Improvements other than buildings.....	(269,700)	(60,165)	-	(329,865)
Buildings and improvements.....	(19,686,727)	(2,180,652)	-	(21,867,379)
Machinery and equipment.....	(10,422,728)	(798,006)	-	(11,220,734)
Vehicles.....	(1,906,790)	(425,922)	-	(2,332,712)
Books, software and other.....	(3,032,026)	(200,849)	-	(3,232,875)
Infrastructure.....	<u>(16,604,074)</u>	<u>(1,546,734)</u>	<u>-</u>	<u>(18,150,808)</u>
Total accumulated depreciation.....	<u>(51,922,045)</u>	<u>(5,212,328)</u>	<u>-</u>	<u>(57,134,373)</u>
Total capital assets being depreciated, net.....	<u>71,253,118</u>	<u>3,279,553</u>	<u>-</u>	<u>74,532,671</u>
Total governmental activities capital assets, net.....	<u>\$ 98,929,700</u>	<u>\$ 5,067,747</u>	<u>\$ (2,869,466)</u>	<u>\$ 101,127,981</u>

**Business-Type Activities**

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 3,705,682	\$ 2,145,035	\$ -	\$ 5,850,717
Construction in progress.....	<u>2,214,007</u>	<u>-</u>	<u>(2,154,181)</u>	<u>59,826</u>
Total capital assets not being depreciated.....	<u>5,919,689</u>	<u>2,145,035</u>	<u>(2,154,181)</u>	<u>5,910,543</u>
<u>Capital assets being depreciated:</u>				
Buildings and improvements.....	11,434,451	137,415	-	11,571,866
Machinery and equipment.....	5,778,143	-	-	5,778,143
Vehicles.....	930,484	2,791	-	933,275
Infrastructure.....	<u>74,434,933</u>	<u>3,603,562</u>	<u>-</u>	<u>78,038,495</u>
Total capital assets being depreciated.....	<u>92,578,011</u>	<u>3,743,768</u>	<u>-</u>	<u>96,321,779</u>
<u>Less accumulated depreciation for:</u>				
Buildings and improvements.....	(5,687,844)	(247,582)	-	(5,935,426)
Machinery and equipment.....	(4,947,543)	(147,032)	-	(5,094,575)
Vehicles.....	(685,886)	(113,058)	-	(798,944)
Infrastructure.....	<u>(29,588,307)</u>	<u>(1,583,066)</u>	<u>-</u>	<u>(31,171,373)</u>
Total accumulated depreciation.....	<u>(40,909,580)</u>	<u>(2,090,738)</u>	<u>-</u>	<u>(43,000,318)</u>
Total capital assets being depreciated, net.....	<u>51,668,431</u>	<u>1,653,030</u>	<u>-</u>	<u>53,321,461</u>
Total business-type activities capital assets, net.....	<u>\$ 57,588,120</u>	<u>\$ 3,798,065</u>	<u>\$ (2,154,181)</u>	<u>\$ 59,232,004</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

**Governmental Activities:**

General government.....	\$ 181,749
Public safety.....	598,683
Education.....	2,000,223
Public works.....	2,176,861
Culture and recreation.....	<u>254,812</u>

Total depreciation expense - governmental activities..... \$ 5,212,328

**Business-Type Activities:**

Sewer.....	\$ 1,153,077
Water.....	880,886
Solid waste.....	<u>56,775</u>

Total depreciation expense - business-type activities..... \$ 2,090,738

**NOTE 5 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

Inter-fund receivables and payables between funds at June 30, 2011, are summarized as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Gifts and Donations Fund	Town General Revolving Fund	\$ <u>114,443</u> (1)

(1) Represents advances between funds to meet temporary cash flow needs.

Interfund transfers for the fiscal year ended June 30, 2011, are summarized as follows:

<u>Transfers Out:</u>	<u>Transfers In:</u>			<u>Total</u>
	<u>General Fund</u>	<u>Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	
General Fund.....	\$ -	\$ 184,650	\$ 32,000	\$ 216,650 (1)
Nonmajor Governmental Funds.....	<u>128,000</u>	<u>121,000</u>	<u>-</u>	<u>249,000</u> (2)
Total.....	<u>\$ 128,000</u>	<u>\$ 305,650</u>	<u>\$ 32,000</u>	<u>\$ 465,650</u>

(1) Represents budgeted transfers from the General Fund to the Capital Projects Fund and to the nonmajor funds for property and liability insurance purposes.

(2) Represents various transfers from nonmajor funds to the General Fund and other transfers from the Wetland Protection Fund and Waterway Improvement Fund to the Capital Project Fund.

**NOTE 6 – SHORT-TERM FINANCING**

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligation of the Town and carry maturity dates that are limited by statute. Interest expenditures for short-term borrowings are accounted for in the General Fund and the Enterprise funds, where applicable.

Details related to the Town’s short-term debt activity for the fiscal year ended June 30, 2011, is as follows:

Type	Purpose	Rate (%)	Due Date	Balance at June 30, 2010	Renewed/ Issued	Retired/ Redeemed	Balance at June 30, 2011
<b>Governmental funds</b>							
BAN	High School Feasibility & Design.....	1.00%	12/1/2011	\$ -	\$ 1,335,000	\$ -	\$ 1,335,000 (1)
BAN	School - Governor Winslow.....	1.00%	12/1/2011	-	90,000	90,000	- (2)
BAN	Seawalls Repair.....	1.00%	12/1/2011	-	1,200,000	1,200,000	- (2)
BAN	Library Remodeling Design.....	1.10%	4/1/2011	106,000	-	106,000	-
BAN	School - Governor Winslow.....	1.10%	4/1/2011	75,000	-	75,000	-
BAN	Road Reconstruction.....	1.10%	4/1/2011	100,000	-	100,000	-
BAN	Seawalls Repair.....	1.10%	4/1/2011	150,000	-	150,000	-
BAN	Ambulance Replacement.....	1.10%	4/1/2011	185,000	-	185,000	-
	Total governmental funds.....			<u>616,000</u>	<u>2,625,000</u>	<u>1,906,000</u>	<u>1,335,000</u>
<b>Business-type funds</b>							
BAN	Water Fund Land Acquisition.....	1.00%	4/1/2011	-	2,150,000	2,150,000	-
BAN	Water Main Replacement.....	1.00%	12/1/2011	-	500,000	500,000	- (2)
BAN	Water Fund Land Acquisition.....	1.10%	4/1/2011	228,000	-	228,000	-
BAN	Sewer Fund Replacement Pump.....	1.10%	4/1/2011	131,000	-	131,000	-
	Total business-type funds.....			<u>359,000</u>	<u>2,650,000</u>	<u>3,009,000</u>	<u>-</u>
	Total Short Term Debt.....			<u>\$ 975,000</u>	<u>\$ 5,275,000</u>	<u>\$ 4,915,000</u>	<u>\$ 1,335,000</u>

(1) At maturity on December 1, 2011 this BAN was rolled into a new BAN in the same amount due June 1, 2012 with an interest rate of .8%.

(2) On November 1, 2011 the Town issued long-term bonds and the proceeds were used to pay-off these BANS at their maturity dates. Since the long-term debt was issued prior to the issuance of the financial statements the Town has recognized bond proceeds and the corresponding debt as long-term as of June 30, 2011.

**NOTE 7 - LONG-TERM DEBT**

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

The Town's bylaws currently provide for a split between the general fund and the sewer fund for the debt service requirements of certain sewer long-term debt. The general fund and the sewer fund are each responsible for their 40% and 60% share of the debt service, respectively.

Details related to the Town's outstanding general obligation indebtedness at June 30, 2011, and the debt service requirements follow.

**Bonds and Notes Payable Schedule – Governmental Funds**

Project	Interest Rate (%)	Outstanding at June 30, 2010	Issued	Redeemed	Outstanding at June 30, 2011
School Buildings.....	2.35 - 4.64	\$ 13,621,330	\$ -	\$ 1,369,680	\$ 12,251,650
Buildings.....	2.35	930,000	-	310,000	620,000
Coast Guard Renovation.....	3.32	300,000	-	60,000	240,000
Financial Software.....	3.70	40,000	-	20,000	20,000
Skate Park.....	3.70	15,000	-	5,000	10,000
Library HVAC Upgrade.....	3.32	10,000	-	5,000	5,000
Floor Drain Replacement.....	3.32	50,000	-	10,000	40,000
Land Acquisition.....	3.00 - 5.00	40,000	-	25,000	15,000
School Repairs and Upgrades.....	2.00 - 5.00	1,305,000	1,088,000	360,000	2,033,000
Sewer Bonds.....	0 - 4.64	3,220,047	-	296,216	2,923,831
Public Safety.....	2.00 - 3.70	450,000	-	65,000	385,000
Departmental Equipment.....	2.00 - 4.00	520,000	642,000	255,000	907,000
Sea Walls.....	2.00 - 3.70	1,730,000	1,650,000	445,000	2,935,000
Dredging.....	2.00 - 3.70	781,000	50,000	136,000	695,000
Road and Sidewalk Construction.....	2.00 - 3.70	510,000	-	265,000	245,000
Traffic Study.....	2.00 - 3.70	55,000	-	40,000	15,000
Highway Garage Repairs.....	2.00 - 3.70	55,000	-	10,000	45,000
Food Service Equipment.....	2.00 - 3.00	45,000	-	5,000	40,000
Library Roof Replacement.....	2.00 - 3.00	215,000	-	25,000	190,000
Wide Area Network.....	2.00 - 2.50	235,000	-	35,000	200,000
Drainage.....	2.00 - 3.00	470,000	-	80,000	390,000
Computers.....	2.00 - 3.00	200,000	27,000	25,000	202,000
Library Design.....	2.00 - 3.00	344,000	106,000	89,000	361,000
Public Way.....	3.00 - 5.00	-	500,000	-	500,000
Sea Walls.....	2.00	-	1,200,000	-	1,200,000
School Repairs.....	2.00	-	90,000	-	90,000
<b>Total Long Term Debt.....</b>		<b>\$ 25,141,377</b>	<b>\$ 5,353,000</b>	<b>\$ 3,935,896</b>	<b>\$ 26,558,481</b>

Debt service requirements for principal and interest for Governmental bonds payable in future fiscal years are as follows:

Fiscal Year	Principal	Interest	Total
2012	\$ 3,900,384	\$ 885,685	\$ 4,786,069
2013	3,833,391	770,627	4,604,018
2014	3,234,567	658,947	3,893,514
2015	2,987,333	566,106	3,553,439
2016	2,524,623	488,145	3,012,768
2017	2,268,395	413,092	2,681,487
2018	2,059,618	333,570	2,393,188
2019	2,015,543	250,422	2,265,965
2020	1,704,570	159,557	1,864,127
2021	1,643,218	83,105	1,726,323
2022	191,518	13,880	205,398
2023	<u>195,320</u>	<u>4,658</u>	<u>199,978</u>
Total	<u>\$ 26,558,481</u>	<u>\$ 4,627,794</u>	<u>\$ 31,186,275</u>

The Town is scheduled to be subsidized by the Massachusetts Water Pollution Abatement Trust (MWPAT) on a periodic basis for principal in the amount of \$610,947 and interest costs for \$457,172. Thus, net MWPAT loan repayments, including interest, are scheduled to be \$2,089,469. The principal subsidies are guaranteed and therefore a \$610,947 intergovernmental receivable and corresponding revenue have been reported in the General Fund. Since the Town is legally obligated for the total amount of the debt, such amounts have been reported in the accompanying basic financial statements. The fiscal year 2011 principal and interest subsidies totaled \$37,400 and \$83,161, respectively.

The Town has been approved to receive school construction assistance through the Massachusetts School Building Authority (MSBA). The MSBA provides resources for eligible construction costs and debt interest and borrowing costs. Reimbursement commenced in fiscal 2002 and will be made over 20 years at approximately 67% of eligible costs of the project. During fiscal year 2011, approximately \$1,113,000 of such assistance was received. Approximately \$11,129,000 will be received in future fiscal years. Of this amount, approximately \$2,699,000 represents reimbursement of long-term interest costs, and approximately \$8,430,000 represents reimbursement of approved construction costs. Accordingly, \$8,430,000 intergovernmental receivable and corresponding deferred revenue has been recorded in the fund based financial statements and the change in the receivable has been recognized as revenue in the conversion to the government-wide financial statements.

**Bonds and Notes Payable Schedule – Sewer Enterprise Fund**

Project	Interest Rate (%)	Outstanding at June 30, 2010	Issued	Redeemed	Outstanding at June 30, 2011
Sewer Outfall/UV Disinfection - MWPAT.....	4.50	\$ 606,001	\$ -	\$ 54,000	\$ 552,001
Sewer Residuals and Facility Upgrades.....	4.64	481,782	-	71,352	410,430
Sewer 2000 - Extension.....	4.64	162,420	-	15,840	146,580
Sewer Meadowview Extension.....	4.64	21,000	-	21,000	-
Sewer 2000 MWPAT.....	2.35	3,258,867	-	210,131	3,048,736
Sewer Facility Upgrades.....	2.35	90,000	-	30,000	60,000
Operations Building - Exterior Repairs.....	3.32	60,000	-	12,000	48,000
Sewer 2000 - Extension.....	3.32	150,000	-	30,000	120,000
Sewer Pump Replacement.....	3.00 - 5.00	-	131,000	-	131,000
Sewer Facility Upgrades.....	2.00 - 3.00	-	320,000	-	320,000
<b>Total Long Term Debt.....</b>		<b>\$ 4,830,070</b>	<b>\$ 451,000</b>	<b>\$ 444,323</b>	<b>\$ 4,836,747</b>

Debt service requirements for principal and interest for Sewer Enterprise Fund bonds payable in future fiscal years are as follows:

Fiscal Year	Principal	Interest	Total
2012	\$ 468,786	\$ 207,035	\$ 675,821
2013	469,806	188,469	658,275
2014	446,938	155,770	602,708
2015	454,790	134,731	589,521
2016	417,006	116,048	533,054
2017	402,495	97,039	499,534
2018	410,779	82,594	493,373
2019	409,113	71,406	480,519
2020	420,460	44,471	464,931
2021	356,318	30,326	386,644
2022	287,278	20,820	308,098
2023	292,978	6,988	299,966
<b>Total</b>	<b>\$ 4,836,747</b>	<b>\$ 1,155,697</b>	<b>\$ 5,992,444</b>

The Town is scheduled to be subsidized by the Massachusetts Water Pollution Abatement Trust (MWPAT) on a periodic basis for principal in the amount of \$916,421 and interest costs for \$685,759. Thus, net MWPAT loan repayments, including interest, are scheduled to be \$3,134,201. The principal subsidies are guaranteed and therefore a \$916,421 intergovernmental receivable and corresponding revenue have been reported in Sewer Enterprise Fund. Since the Town is legally obligated for the total amount of the debt, such amounts have been reported in the accompanying basic financial statements. The fiscal year 2011 principal and interest subsidies totaled \$56,236 and \$124,742, respectively.

**Bonds and Notes Payable Schedule – Water Enterprise Fund**

Project	Interest Rate (%)	Outstanding at June 30, 2010	Issued	Redeemed	Outstanding at June 30, 2011
Water Mains - Ocean/Old Ocean Street.....	4.64	\$ 45,000	\$ -	\$ 45,000	\$ -
Water Mains - Summer Street.....	3.32	165,000	-	35,000	130,000
Church Street Land Acquisition.....	3.70	435,000	-	65,000	370,000
Pump Station #1 Construction.....	3.70	630,000	-	90,000	540,000
South River Street Water Main.....	3.70	420,000	-	60,000	360,000
Water Tanks - MWPAT.....	2.00	1,596,289	-	99,796	1,496,493
Ferry Street #2 Pumping Station - MWPAT.....	2.00	751,195	-	46,963	704,232
Land Acquisition.....	3.00 - 5.00	-	2,378,000	-	2,378,000
Tank Design.....	2.00 - 3.00	-	164,000	-	164,000
Water Mains.....	2.00 - 3.00	-	350,000	-	350,000
Water Meters.....	3.00 - 5.00	-	100,000	-	100,000
Water Mains.....	2.00	-	500,000	-	500,000
<b>Total bonds payable.....</b>		<b>\$ 4,042,484</b>	<b>\$ 3,492,000</b>	<b>\$ 441,759</b>	<b>\$ 7,092,725</b>

Debt service requirements for principal and interest for Water Enterprise Fund bonds payable in future fiscal years are as follows:

Fiscal Year	Principal	Interest	Total
2012	\$ 646,724	\$ 216,360	\$ 863,084
2013	717,748	194,929	912,677
2014	705,834	174,668	880,502
2015	703,982	154,220	858,202
2016	677,194	131,658	808,852
2017	650,471	110,282	760,753
2018	443,813	88,614	532,427
2019	447,224	74,603	521,827
2020	380,703	61,206	441,909
2021	384,253	48,395	432,648
2022	337,874	38,429	376,303
2023	341,568	29,310	370,878
2024	345,337	19,928	365,265
2025	155,000	12,400	167,400
2026	155,000	6,200	161,200
<b>Total</b>	<b>\$ 7,092,725</b>	<b>\$ 1,361,202</b>	<b>\$ 8,453,927</b>

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2011, the Town had the following authorized and unissued debt:

Purpose	Amount
School Food Service Equipment.....	\$ 46,000
Governor Winslow School Modernization.....	1,210,000
Inner Harbor Dredging.....	103,000
Massasoit Avenue Fire Station.....	200,000
Main Lift Station Pump Design/Construction.....	58,000
Highland Street Water Main Replacement.....	150,000
Pine Street Water Main Replacement.....	600,000
Hurricane and Storm Damage Fees .....	180,000
K-5 Mathematics Textbooks.....	400,000
High School Feasibility Study.....	2,520,000
Construction Harbormaster Building.....	1,400,000
Replace Ambulance 2005.....	193,000
Install Plymouth Fire Station Vent and Upgrades.....	38,000
Replacement 40 Caliber Handguns.....	38,000
Replacement Police Motorcycles.....	51,000
Communication Tower - Carolina Hill.....	203,000
Seawalls and Riprap.....	150,000
Road Reconstruction.....	250,000
Replace Pick Up Truck.....	41,000
Energy Service Contract (ESCO).....	5,000,000
pudding Hill Tank Construction.....	<u>2,500,000</u>
 Total.....	 \$ <u><u>15,331,000</u></u>

Changes in Long-term Liabilities

During the fiscal year ended June 30, 2011, the following changes occurred in long-term liabilities:

	Balance June 30, 2010	Bonds and Notes Issued	Bonds and Notes Redeemed	Other Increases	Other Decreases	Balance June 30, 2011	Due Within One Year
<b>Governmental Activities:</b>							
Long-Term Bonds and Notes.....	\$ 25,141,377	\$ 5,353,000	\$ (3,935,896)	\$ -	\$ -	\$ 26,558,481	\$ 3,900,384
Other Postemployment Benefits.....	12,520,148	-	-	5,220,235	(2,132,443)	15,607,940	-
Compensated Absences.....	5,064,000	-	-	1,630,000	(1,748,000)	4,946,000	1,676,000
Total Governmental Activities.....	<u>42,725,525</u>	<u>5,353,000</u>	<u>(3,935,896)</u>	<u>6,850,235</u>	<u>(3,880,443)</u>	<u>47,112,421</u>	<u>5,576,384</u>
<b>Business Type Activities:</b>							
Long-Term Bonds and Notes.....	8,872,554	3,943,000	(886,082)	-	-	11,929,472	1,115,510
Other Postemployment Benefits.....	648,650	-	-	209,639	(50,767)	807,522	-
Compensated Absences.....	226,904	-	-	146,507	(163,904)	209,507	156,507
Landfill Closure.....	549,900	-	-	-	(28,200)	521,700	28,200
Total Business Type Activities.....	<u>10,298,008</u>	<u>3,943,000</u>	<u>(886,082)</u>	<u>356,146</u>	<u>(242,871)</u>	<u>13,468,201</u>	<u>1,300,217</u>
Total.....	<u>\$ 53,023,533</u>	<u>\$ 9,296,000</u>	<u>\$ (4,821,978)</u>	<u>\$ 7,206,381</u>	<u>\$ (4,123,314)</u>	<u>\$ 60,580,622</u>	<u>\$ 6,876,601</u>

Compensated absence liabilities related to both governmental and business-type activities are normally paid from the general fund and sewer, water, and solid waste enterprise funds, respectively. Compensated absences are reported in the governmental funds only if they have matured.

**NOTE 8 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS**

The Town has adopted GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, as part of its fiscal year 2011 reporting. Implementation of GASB 54 is required for fiscal years beginning after June 15, 2010. The intention of the GASB is to provide a more structured classification of fund balance and to improve the usefulness of fund balance reporting to the users of the Town's financial statements. The reporting standard establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources.

Massachusetts General Law Ch. 40 §5B allows for the establishment of Stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose or the fund. Any change to the purpose of the fund along with any additions to or appropriation from the fund requires a two-thirds vote of the legislative body.

In accordance with Statement No. 54, the stabilization fund has been reported in the general fund, and accordingly, the general fund and the stabilization fund beginning balances have been revised from \$4,351,985 to \$6,342,630 and from \$1,990,645 to \$0, respectively. At year end the balance of the General Stabilization Fund is \$2,298,917 and is reported as unassigned fund balance within the General Fund.

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items,

inventories, and principal (corpus) of an endowment fund. The Town has reported principal portions of endowment funds as nonspendable.

In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- **Restricted:** fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- **Committed:** fund balances that contain self-imposed constraints of the government for its highest level of decision making authority.
- **Assigned:** fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- **Unassigned:** fund balance of the general fund that is not constrained for any particular purpose.

As of June 30, 2011, the governmental fund balances consisted of the following:

	Governmental Funds				Total Governmental Funds
	General	Community Preservation Fund	Capital Projects	Nonmajor Governmental Funds	
Fund Balances					
Nonspendable:					
Permanent fund principal..... \$	- \$	- \$	- \$	1,043,270 \$	1,043,270
Restricted for:					
Community preservation fund.....	-	2,126,342	-	-	2,126,342
Capital projects.....	-	-	850,553	-	850,553
School state and federal grants.....	-	-	-	309,403	309,403
Town state and federal grants.....	-	-	-	191,302	191,302
Airport.....	-	-	-	24,316	24,316
Town general revolving.....	-	-	-	1,074,272	1,074,272
School general revolving.....	-	-	-	290,322	290,322
Other.....	-	-	-	337,487	337,487
Permanent funds.....	-	-	-	1,060,683	1,060,683
Committed to:					
Postemployment benefits.....	-	-	-	30,290	30,290
Assigned to:					
General government.....	3,062	-	-	-	3,062
Public safety.....	9,462	-	-	-	9,462
Education.....	245,238	-	-	-	245,238
Public works.....	30,956	-	-	-	30,956
Human services.....	15,406	-	-	-	15,406
Culture and recreation.....	760	-	-	-	760
Utilities.....	2,004	-	-	-	2,004
Unclassifieds.....	1,000	-	-	-	1,000
Unassigned.....	4,716,619	-	-	-	4,716,619
Total Fund Balances..... \$	<u>5,024,507</u>	<u>2,126,342</u>	<u>850,553</u>	<u>4,361,345</u>	<u>12,362,747</u>

**NOTE 9 – RISK FINANCING**

The Town joined the Plymouth County health Plan effective July 1, 1998. This health plan subsequently changed from a county administered plan to a joint purchase agreement (the “JPA”) and became known as the Mayflower Municipal Health Group. The purpose of the JPA is for the joint negotiation and purchase of health coverage with insurance carriers. Under these agreements, the insurance claims of the covered employees are paid for by the insurance carrier and are subsequently reimbursed by the JPA. The JPA charges monthly premiums to each governmental unit based upon requirements established through underwriting and actuarial estimates. In addition, the JPA provides full reinsurance coverage for all claim costs in excess of \$250,000 per covered employee.

In the event of the dissolution of the JPA or if the assets of the JPA are insufficient to pay claims which occur, the Town remains liable for its proportionate share. At June 30, 2011, the Mayflower Municipal Health Group has an unaudited ending fund balance of approximately \$15.3 million.

**NOTE 10 – PENSION PLAN**

*Plan Description* - The Town contributes to the Plymouth County Contributory Retirement System (the System), a cost-sharing multiple-employer defined benefit pension plan administered by the Plymouth Contributory Retirement Board. Substantially all employees are members of the System, except for public school teachers and certain administrators who are members of the Massachusetts Teachers Retirement System, to which the Town does not contribute. Pension benefits and administrative expenses paid by the Teachers Retirement Board are the legal responsibility of the Commonwealth. The amount of these on-behalf payments totaled \$8,980,423 for the fiscal year ended June 30, 2011, and, accordingly, are reported in the general fund as intergovernmental revenues and pension expenditures/expenses.

The System provides retirement, disability and death benefits to plan members and beneficiaries. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth’s state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Plymouth County Contributory Retirement Board and are borne by the System. The System issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth’s Public Employee Retirement Administration Commission. That report may be obtained by contacting the System located at 10 Cordage Park Circle, Suite 240, Plymouth, Massachusetts, 02360.

*Funding Policy* - Plan members are required to contribute to the System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the System its share of the system-wide actuarial determined contribution that is apportioned among the employers based on active current payroll on a closed basis. Administrative expenses are funded through investment earnings. Chapter 32 of the MGL governs the contributions of plan members and the Town. The Town contributions to the System for the fiscal years ended June 30, 2011, 2010, and 2009 were \$3,767,038, \$3,297,646 and \$3,191,916 respectively, which equaled its required contribution for each fiscal year.

The schedule of funding progress, presented as required supplementary information, following the notes to the basic financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Additionally, the schedule of employer contributions, presented as required supplementary information, following the notes to the basic financial statements, presents multiyear trend information for required and actual contributions relating to the cost-sharing plan as a whole, of which the Town is one participating employer, as well as the Town’s proportionate share of the plan’s

annual contributions. This information is designed to be helpful for understanding the scale of the information presented relative to the Town.

**NOTE 11 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS**

Fiscal year 2008 was the initial year the Town implemented GASB Statement 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions* (GASB 45). As allowed by GASB 45, the Town established the net Other Postemployment Benefit (OPEB) obligation at zero at the beginning of the transition year and has applied the measurement and recognition requirements of GASB 45 on a prospective basis.

*Plan Description* –The Town maintains a single employer defined benefit healthcare plan. The plan provides lifetime healthcare and life insurance for eligible retirees and their spouses. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the Plan. The plan provides the benefits by participating in the Mayflower Municipal Health Group. Medical and prescription drug benefits are provided to all eligible retirees through a variety of plans offered by Blue Cross Blue Shield of Massachusetts, Harvard Pilgrim Health Care, and Delta Dental. Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The other postemployment benefit plan does not issue a publicly available financial report.

At June 30, 2011, the Plan’s membership consisted of the following:

Current retirees, beneficiaries, and dependents.....	634
Current active members.....	<u>506</u>
Total.....	<u><u>1,140</u></u>

*Funding Policy*—Contributions requirements are also negotiated between the Town and union representatives. Retired plan members and beneficiaries currently receiving benefits are required to contribute 50% of the cost of benefits provided depending on the plan they choose. For the year ended June 30, 2011, the Town is required to contribute the balance of the current premiums and may contribute additional amounts to pre-fund benefits. The Town contributed approximately \$2,180,000 during fiscal year 2011 towards these benefits. Administrative costs of the Plan are assumed to be included in the fully insured premium rates.

*Annual OPEB Costs and Net OPEB Obligation* – The Town’s annual other postemployment benefit (OPEB) cost (expense) is calculated based on the *annual required contribution of the employer (ARC)*, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The components of the Town's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligations are summarized in the following table:

Annual required contribution.....	\$	5,334,440
Interest on net OPEB obligation.....		592,596
Adjustments to annual required contribution.....		<u>(497,162)</u>
Annual OPEB cost/expense.....		5,429,874
Contributions made.....		<u>(2,183,210)</u>
Increase/(Decrease) in net OPEB obligation.....		3,246,664
Net OPEB obligation - beginning of year.....		<u>13,168,798</u>
Net OPEB obligation - end of year.....	\$	<u><u>16,415,462</u></u>

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2011 and the two preceding years is as follows:

<u>Fiscal Year Ended</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
6/30/2011	\$ 5,429,874	40%	\$ 16,415,462
6/30/2010	5,829,625	23%	13,168,798
6/30/2009	6,330,548	23%	9,499,348

*Funded Status and Funding Progress* — The funded status of the Plan as of the most recent actuarial valuation date, June 30, 2011, is as follows:

**Schedule of Funding Progress**

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets (A)</u>	<u>Actuarial Accrued Liability (AAL) Projected Unit Credit (B)</u>	<u>Unfunded AAL (UAAL) (B-A)</u>	<u>Funded Ratio (A/B)</u>	<u>Covered Payroll (C)</u>	<u>UAAL as a Percentage of Covered Payroll ((B-A)/C)</u>
6/30/2011	\$ 30,577	\$ 82,246,204	\$ 82,215,627	0.04%	\$ 51,297,584	160.27%

Actual valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the basic financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions* – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of

benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effect of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following additional information is provided as of the latest actuarial valuation:

Valuation date.....	June 30, 2011
Actuarial cost method.....	Projected Unit Credit
Amortization method.....	Amortization payments increasing at 3.75%
Remaining amortization period.....	30 years, open
Asset valuation method.....	Market value
Actuarial Assumptions:	
Investment rate of return.....	4.5%, pay-as-you-go scenario
Inflation rate.....	3.75%
Medical/drug cost trend rate.....	9.0% decreasing by 0.75% for 5 years and by 0.25% for 1 year to an ultimate level of 5.0% per year.

**NOTE 12 – LANDFILL CLOSURE**

State and federal laws and regulations require the Town to construct a final capping system on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site after closure. The Town closed and capped its landfill in fiscal 1995. The Town has reflected a \$521,700 post-closure care liability at June 30, 2011 as an obligation of the solid waste enterprise fund. This amount is based upon estimates of what it would cost to perform all post-closure care. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. Its cost was estimated based on semi-annual sampling for the current monitoring network at the site and estimated costs to maintain the integrity of the landfill cap during the post-closure period.

**NOTE 13 – COMMITMENTS**

The Town’s major capital projects are related to school renovations and expansions, library projects, harbor dredging and seawalls, and various governmental equipment replacements as well as the completion of on-going sewer and water projects. The Town has authorized approximately \$10.3 million of new debt for these and other on-going projects.

The Town also authorized \$5 million for energy saving upgrades to existing facilities throughout the Town. Currently, the Town anticipates upgrades to six of its schools, as well as to Town Hall, and various recreation and public safety buildings. The upgrades are to include the installation of high efficiency boiler plants, window and insulation improvements, as well as energy efficient lighting upgrades.

**NOTE 14 – CONTINGENCIES**

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of the Single Audit Act Amendments of 1996 through June 30, 2011, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2011, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2011.

**NOTE 14 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS**

During fiscal year 2011, the following GASB pronouncements were implemented:

- GASB Statement #54 *Fund Balance Reporting and Governmental Fund Type Definitions* was implemented in fiscal year 2011. Financial statements changes include new fund balance designations and the reclassification of stabilization funds from the special revenue fund to the general fund. Notes to the basic financial statements were changed to provide additional disclosure on the new designations of fund balance.
- GASB Statement #59, *Financial Instruments Omnibus*, was implemented in fiscal year 2011 and did not impact the financial statements.

Future implementation of GASB Pronouncements:

- The GASB issued Statement #60, *Accounting and Financial Reporting for Service Concession Arrangements*, which is required to be implemented in fiscal year 2013. Management expects that the implementation of this pronouncement will have an impact on the basic financial statements.
- The GASB issued Statement #61, *The Financial Reporting Entity: Omnibus*, which is required to be implemented in fiscal year 2013. Management's current assessment is that this pronouncement will not have a significant impact on the basic financial statements.
- The GASB issued Statement #62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which is required to be implemented in fiscal year 2013. Management's current assessment is that this pronouncement will not have a significant impact on the basic financial statements.
- The GASB issued Statement #63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, which is required to be implemented in fiscal year 2013. Management's current assessment is that this pronouncement will have a significant impact on the basic financial statements.

- The GASB issued Statement #64, *Derivative Instruments: Application of Hedge Accounting Termination Provisions*, an amendment of GASB Statement No. 53, which is required to be implemented in fiscal year 2012. Management does not believe that this pronouncement will require additional disclosure or impact the basic financial statements.

## ***Required Supplementary Information***

# ***General Fund Budgetary Comparison Schedule***

The General Fund is the general operating fund of the Town. It is used to account for the entire Town's financial resources, except those required to be accounted for in another fund.

**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**

FISCAL YEAR ENDED JUNE 30, 2011

	Budgeted Amounts		Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Original Budget	Final Budget			
<b>REVENUES:</b>					
Real estate and personal property taxes, net of tax refunds.....	\$ 47,359,185	\$ 47,359,185	\$ 46,959,765	\$ -	\$ (399,420)
Tax liens.....	-	-	347,704	-	347,704
Motor vehicle and other excise taxes.....	3,067,000	3,067,000	2,963,732	-	(103,268)
Charges for services.....	850,000	850,000	997,504	-	147,504
Penalties and interest on taxes.....	311,000	311,000	303,528	-	(7,472)
Intergovernmental.....	17,126,026	17,126,026	17,160,648	-	34,622
Departmental and other.....	1,024,000	1,024,000	809,922	-	(214,078)
Investment income.....	125,000	125,000	50,097	-	(74,903)
<b>TOTAL REVENUES.....</b>	<b>69,862,211</b>	<b>69,862,211</b>	<b>69,592,900</b>	<b>-</b>	<b>(269,311)</b>
<b>EXPENDITURES:</b>					
<b>GENERAL GOVERNMENT</b>					
Moderator.....	92	92	92	-	-
Selectmen:					
Salaries.....	246,693	236,693	236,693	-	-
Expenditures.....	218,293	228,225	208,178	1,065	18,982
Elected officials.....	3,417	3,417	3,417	-	-
<b>TOTAL.....</b>	<b>468,403</b>	<b>468,335</b>	<b>448,288</b>	<b>1,065</b>	<b>18,982</b>
Facilities Manager					
Salaries.....	-	50,000	24,635	-	25,365
Town Accountant:					
Salaries.....	166,784	167,918	167,853	-	65
Expenditures.....	3,975	4,175	4,117	-	58
<b>TOTAL.....</b>	<b>170,759</b>	<b>172,093</b>	<b>171,970</b>	<b>-</b>	<b>123</b>
Assessors:					
Salaries.....	209,207	209,306	209,306	-	-
Expenditures.....	57,947	57,947	57,428	300	219
Elected officials.....	3,687	3,687	3,687	-	-
<b>TOTAL.....</b>	<b>270,841</b>	<b>270,940</b>	<b>270,421</b>	<b>300</b>	<b>219</b>
Treasurer/Collector:					
Salaries.....	339,530	338,973	336,863	-	2,110
Expenditures.....	34,415	34,972	33,737	488	747
Tax title.....	-	40,004	17,815	-	22,189
<b>TOTAL.....</b>	<b>373,945</b>	<b>413,949</b>	<b>388,415</b>	<b>488</b>	<b>25,046</b>
Annual Audit:					
Expenditures.....	50,000	50,000	50,000	-	-
Legal:					
Expenditures.....	170,000	170,000	152,116	237	17,647
Information Technology:					
Salaries.....	117,777	118,008	118,008	-	-
Expenditures.....	159,924	159,924	159,414	250	260
<b>TOTAL.....</b>	<b>277,701</b>	<b>277,932</b>	<b>277,422</b>	<b>250</b>	<b>260</b>
Town Clerk:					
Salaries.....	51,084	51,769	47,422	-	4,347
Expenditures.....	4,110	4,110	2,455	-	1,655
Elected officials.....	52,374	52,374	52,374	-	-
<b>TOTAL.....</b>	<b>107,568</b>	<b>108,253</b>	<b>102,251</b>	<b>-</b>	<b>6,002</b>
Elections:					
Expenditures.....	62,450	52,450	49,857	699	1,894
Conservation Commission:					
Salaries.....	98,809	98,824	98,824	-	-
Expenditures.....	8,580	8,580	8,516	23	41
<b>TOTAL.....</b>	<b>107,389</b>	<b>107,404</b>	<b>107,340</b>	<b>23</b>	<b>41</b>
Planning Board:					
Salaries.....	118,141	118,156	118,155	-	1
Expenditures.....	1,448	1,873	1,840	-	33
Elected officials.....	1,120	1,120	1,120	-	-
<b>TOTAL.....</b>	<b>120,709</b>	<b>121,149</b>	<b>121,115</b>	<b>-</b>	<b>34</b>

(Continued)

**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**

FISCAL YEAR ENDED JUNE 30, 2011

	Budgeted Amounts		Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Original Budget	Final Budget			
Zoning Board of Appeals:					
Salaries.....	27,569	27,569	27,559	-	10
Expenditures.....	1,900	1,900	1,383	-	517
TOTAL.....	29,469	29,469	28,942	-	527
Reserve Fund.....	100,000	14,920	-	-	14,920
Total General Government.....	2,309,326	2,256,986	2,168,229	3,062	85,695
<b>PUBLIC SAFETY</b>					
Police:					
Salaries.....	3,388,977	3,617,629	3,617,021	-	608
Expenditures.....	230,676	230,676	224,012	2,265	4,399
TOTAL.....	3,619,653	3,848,305	3,841,033	2,265	5,007
Fire:					
Salaries.....	4,010,389	3,975,389	3,900,617	-	74,772
Expenditures.....	245,757	382,757	372,484	7,057	3,216
TOTAL.....	4,256,146	4,358,146	4,273,101	7,057	77,988
Building Inspection:					
Salaries.....	236,808	236,940	236,940	-	-
Expenditures.....	7,184	7,184	6,080	140	964
TOTAL.....	243,992	244,124	243,020	140	964
Sealer of Weights/Measures:					
Expenditures.....	5,000	5,000	5,000	-	-
Animal Control:					
Salaries.....	48,037	48,007	46,934	-	1,073
Expenditures.....	12,028	12,058	10,798	-	1,260
TOTAL.....	60,065	60,065	57,732	-	2,333
Animal Inspector:					
Salaries.....	1,800	1,800	1,800	-	-
Harbor Master:					
Salaries.....	93,000	93,000	93,000	-	-
Expenditures.....	50,500	50,500	49,045	-	1,455
TOTAL.....	143,500	143,500	142,045	-	1,455
Total Public Safety.....	8,330,156	8,660,940	8,563,731	9,462	87,747
<b>EDUCATION</b>					
Public Schools:					
Salaries and Expenditures.....	40,657,543	40,657,543	40,319,058	245,238	93,247
<b>PUBLIC WORKS</b>					
Department of Public Works:					
Salaries.....	1,604,781	1,604,781	1,557,938	12	46,831
Expenditures.....	628,467	627,886	536,991	20,093	70,802
Elected officials.....	2,180	2,180	1,364	-	816
TOTAL.....	2,235,428	2,234,847	2,096,293	20,105	118,449
Snow and Ice:					
Salaries.....	105,000	138,385	138,385	-	-
Expenditures.....	270,000	585,700	585,571	-	129
TOTAL.....	375,000	724,085	723,956	-	129
Automotive Fuel:					
Expenditures.....	439,268	462,849	451,417	10,851	581
Total Public Works.....	3,049,696	3,421,781	3,271,666	30,956	119,159
<b>HUMAN SERVICES</b>					
Health:					
Salaries.....	183,494	184,331	184,229	-	102
Expenditures.....	24,365	24,365	23,959	406	-
Elected officials.....	1,460	1,460	1,460	-	-
TOTAL.....	209,319	210,156	209,648	406	102
Council on Aging:					
Salaries.....	164,679	166,451	142,902	-	23,549
Expenditures.....	40,377	40,377	40,377	-	-
TOTAL.....	205,056	206,828	183,279	-	23,549

(Continued)

**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL**

FISCAL YEAR ENDED JUNE 30, 2011

	Budgeted Amounts		Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Original Budget	Final Budget			
Veterans:					
Salaries.....	65,856	65,856	64,944	-	912
Expenditures.....	394,746	394,814	365,886	15,000	13,928
TOTAL.....	460,602	460,670	430,830	15,000	14,840
Total Human Services.....	874,977	877,654	823,757	15,406	38,491
<b>CULTURE AND RECREATION</b>					
Library:					
Salaries.....	503,771	504,893	504,893	-	-
Expenditures.....	148,300	148,300	148,014	10	276
TOTAL.....	652,071	653,193	652,907	10	276
Recreation:					
Salaries.....	65,665	65,665	65,665	-	-
Expenditures.....	1,632	1,632	1,534	-	98
TOTAL.....	67,297	67,297	67,199	-	98
Trustees of Soldiers Memorial:					
Expenditures.....	9,580	9,580	9,571	-	9
Historical Commission:					
Expenditures.....	4,324	4,324	2,084	750	1,490
Clam Flats:					
Salaries.....	2,000	2,000	396	-	1,604
Expenditures.....	1,000	1,000	1,000	-	-
TOTAL.....	3,000	3,000	1,396	-	1,604
Total Culture and Recreation.....	736,272	737,394	733,157	760	3,477
Business insurance.....	702,580	636,652	565,489	-	71,163
Unemployment Compensation.....	342,925	213,345	111,773	-	101,572
Retirement.....	3,768,238	3,768,238	3,768,238	-	-
Employee Benefits.....	5,453,016	5,258,695	5,232,531	-	26,164
Medicare.....	625,000	628,887	628,887	-	-
State and County Assessment.....	671,652	671,652	671,652	-	-
Utilities.....	481,489	451,312	433,706	2,004	15,602
Unclassified:					
Salaries.....	1,000	1,000	702	298	-
Expenditures.....	37,376	41,145	40,443	702	-
TOTAL.....	38,376	42,145	41,145	1,000	-
Debt Service Principal.....	2,800,712	3,935,896	3,935,896	-	-
Debt Service Interest.....	1,919,288	784,104	766,207	-	17,897
TOTAL EXPENDITURES.....	72,761,246	73,003,224	72,035,122	307,888	660,214
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(2,899,035)	(3,141,013)	(2,442,222)	(307,888)	390,903
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in.....	1,295,947	1,295,947	1,295,947	-	-
Transfers out.....	(516,245)	(516,245)	(516,245)	-	-
TOTAL OTHER FINANCING SOURCES (USES).....	779,702	779,702	779,702	-	-
NET CHANGE IN FUND BALANCE.....	(2,119,333)	(2,361,311)	(1,662,520)	(307,888)	390,903
BUDGETARY FUND BALANCE, Beginning of year.....	4,163,509	4,163,509	4,163,509	-	-
BUDGETARY FUND BALANCE, End of year.....	\$ 2,044,176	\$ 1,802,198	\$ 2,500,989	\$ (307,888)	\$ 390,903

See notes to required supplementary information.

(Concluded)

# ***Other Postemployment Benefit Plan Schedules***

The Schedule of Funding Progress compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions compares, over time, the annual required contributions to the actual contribution made.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

**OTHER POSTEMPLOYMENT BENEFIT PLAN**  
**SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS**

**Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Projected Unit Credit (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
6/30/2011	\$ 30,577	\$ 82,246,204	\$ 82,215,627	0.04%	\$ 51,297,584	160.27%
12/31/2009	20,168	82,656,569	82,636,401	0.02%	50,324,651	164.21%
6/30/2008	-	62,050,000	62,050,000	0.00%	43,781,000	141.73%

**Schedule of Employer Contributions**

Fiscal Year Ended	Annual Required Contribution (ARC)	Actual Contributions Made	Percentage of the ARC Contributed
2011	\$ 5,334,440	\$ 2,183,210	40.9%
2010	5,752,977	2,160,174	37.5%
2009	6,437,000	1,479,719	23.0%
2008	6,060,000	1,411,481	23.3%

The Town implemented GASB Statement No. 45 for the fiscal year ended June 30, 2008.

See notes to required supplementary information.

**OTHER POSTEMPLOYMENT BENEFIT PLAN**  
**ACTUARIAL METHODS AND ASSUMPTIONS**

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Actuarial Methods:

Valuation date.....	June 30, 2011
Actuarial cost method.....	Projected Unit Credit
Amortization method.....	Amortization payments increasing at 3.75%
Remaining amortization period.....	30 years, open
Asset valuation method.....	Market value
Actuarial Assumptions:	
Investment rate of return.....	4.5%, pay-as-you-go scenario
Inflation rate.....	3.75%
Medical/drug cost trend rate.....	9.0% decreasing by 0.75% for 5 years and by 0.25% for 1 year to an ultimate level of 5.0% per year.

Plan Membership:

Current retirees, beneficiaries, and dependents.....	634
Current active members.....	<u>506</u>
Total.....	<u><u>1,140</u></u>

See notes to required supplementary information.

# ***Retirement System Schedules of Funding Progress and Employer Contributions***

The Retirement System Schedule of Funding Progress presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

The Retirement System Schedule of Employer Contributions represents multiyear trend information for required and actual contributions relating to the cost-sharing plan as a whole, of which the Town is one participating employer, as well as the Town's proportionate share of the plan's annual contributions.

**PLYMOUTH COUNTY CONTRIBUTORY RETIREMENT SYSTEM**  
**SCHEDULE OF FUNDING PROGRESS**

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
01/01/11	\$ 666,730,812	\$ 1,187,447,414	\$ 520,716,602	56.1%	\$ 228,289,638	228.1%
01/01/10	673,709,456	1,132,847,379	459,137,923	59.5%	227,507,647	201.8%
01/01/09	579,877,224	1,159,210,636	579,333,412	50.0%	264,541,078	219.0%
01/01/08	683,819,938	1,056,020,215	372,200,277	64.8%	252,682,832	147.3%
01/01/07	606,629,089	987,840,418	381,211,329	61.4%	244,574,136	155.9%
01/01/06	558,533,863	918,851,707	360,317,844	60.8%	226,262,731	159.2%

The Town's share of the UAAL as of January 1, 2011 is approximately \$41.2 million.

See notes to required supplementary information.

**PLYMOUTH COUNTY CONTRIBUTORY RETIREMENT SYSTEM**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**

Plan Year Ended December 31,	System Wide			Town of Marshfield	
	Annual Required Contributions	(A) Actual Contributions	Percentage Contributed	(B) Actual Contributions	(B/A) Town's Percentage of System Wide Actual Contributions
2011	\$ 46,850,764	\$ 46,850,764	100%	\$ 3,767,038	8.04%
2010	42,708,712	42,708,712	100%	3,297,646	7.72%
2009	41,286,384	41,286,384	100%	3,191,916	7.73%
2008	38,854,868	38,854,868	100%	3,057,826	7.87%
2007	34,085,524	34,085,524	100%	2,480,898	7.28%
2006	30,795,767	30,795,767	100%	2,220,919	7.21%

The Town's Actual Contributions equaled 100% of its Required Contributions for each year presented.

See notes to required supplementary information.

**NOTE A - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

A. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is approved by the Finance Committee (Committee). The Committee presents an annual budget to the Open Town Meeting, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. The Town, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between and within departments subsequent to the approval of the annual budget, requires majority vote at a Special Town Meeting.

The majority of appropriations are non-continuing which lapse at the end of each fiscal year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior fiscal year be carried forward and made available for spending in the current fiscal year. These carry forwards are included as part of the subsequent fiscal year’s original budget.

Generally, expenditures may not exceed the legal level of spending (salaries and expenses) authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final claims and judgments may exceed the level of spending authorized by majority vote at a Special Town Meeting.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original fiscal year 2011 approved budget authorized approximately \$73.2 million in appropriations and other amounts to be raised. During fiscal year 2011, the original budget was increased by approximately \$242,000.

The Town Accountant’s office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

B. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the fiscal year ended June 30, 2011, is presented below:

Net change in fund balance, budgetary basis.....	\$ (1,662,520)
<u>Perspective difference:</u>	
Activity of the stabilization fund recorded in the general fund for GAAP.....	308,272
<u>Basis of accounting differences:</u>	
Net change in recording revenue accruals.....	(54,611)
Net change in recording tax refunds payable.....	3,017
Net change in expenditure accruals.....	87,719
Recognition of revenue for on-behalf payments.....	8,980,423
Recognition of expenditures for on-behalf payments.....	<u>(8,980,423)</u>
Net change in fund balance - GAAP basis.....	<u>\$ (1,318,123)</u>

**NOTE B – PENSION PLAN**

The Town contributes to the Plymouth County Contributory Retirement System ("Retirement System"), a cost-sharing, multiple-employer defined benefit pension plan ("Plan") administered by the Plymouth County Retirement Board. The Retirement System provides retirement, disability, and death benefits to members and beneficiaries. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the Plan. Plan members are required to contribute to the Retirement System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the Retirement System its share of the system-wide actuarially determined contribution which is apportioned among the employers based on active covered payroll.

The schedule of funding progress, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Additionally, the schedule of employer contributions, presents multiyear trend information for required and actual contributions relating to the cost-sharing plan as a whole, of which the Town is one participating employer, as well as the Town's proportionate share of the plan's annual contributions. This information is designed to be helpful for understanding the scale of the information presented relative to the Town.

The following actuarial methods and assumptions were used in the Retirement System's most recent actuarial valuation:

Actuarial Methods and Assumptions:

Valuation Date..... January 1, 2011  
 Actuarial Cost Method..... Entry Age Normal Cost Method  
 Amortization Method..... Increasing at 4.3% per year  
 Remaining Amortization Period..... 18 years remaining as of January 1, 2011.  
 Asset Valuation Method..... Assets held by the fund are valued at market value as reported by the Public Employees' Retirement Administration Commission (PERAC). The actuarial value is based on a 5 year smoothing of realized and unrealized investment earning greater than or less than the expected return. The result must be within 20% of market value

Actuarial Assumptions:

Investment rate of return..... 8.25%  
 Projected salary increases..... 4.00%  
 Cost of living adjustments..... 3.0% of the lesser of the pension amount and \$13,000 per year.

Plan Membership:

Retired participants and beneficiaries receiving benefits.....	3,088
Inactive participants.....	2,115
Disabled.....	354
Active participants.....	<u>5,775</u>
 Total.....	 <u><u>11,332</u></u>

**NOTE C – OTHER POSTEMPLOYMENT BENEFITS**

The Town administers a single-employer defined benefit healthcare plan (“the Retiree Health Plan”). The plan provides lifetime healthcare for eligible retirees and their spouses through the Town’s health insurance plan, which covers both active and retired members, including teachers.

The Town currently finances its other postemployment benefits (OPEB) on a pay-as-you-go basis. As a result, the funded ratio (actual value of assets expressed as a percentage of the actuarial accrued liability) is virtually 0%. In accordance with Governmental Accounting Standards, the Town has recorded its OPEB cost equal to the actuarial determined annual required contribution (ARC) which includes the normal cost of providing benefits for the year and a component for the amortization of the total unfunded actuarial accrued liability of the plan.

The Schedule of Funding Progress presents multiyear trend information which compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions presents multi-year trend information for required and actual contributions relating to the plan.

Projections of benefits for financial reporting purposes are based on the substantive plan and included the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

# ***Combining Statements***

# Nonmajor Governmental Funds

## ***Special Revenue Funds***

Special revenue funds are used to account for the proceeds of specific revenue sources (other than permanent funds or capital project funds) that are restricted by law or administrative action to expenditures for specified purposes. The Town's special revenue funds are grouped into the following categories:

***School State and Federal Grant Fund*** – This fund accounts for all federal and state grants used for school related projects and activities.

***Town State and Federal Grant Fund*** – This fund is used to account for all federal and state grants used for Town related projects and activities.

***Airport Fund*** – This fund accounts for funds used for improvements, certain maintenance, and capital equipment associated with the Town's municipal airport.

***Town General Revolving Fund*** – This fund accounts for various Town operations such as insurance recoveries, recreation activities and workers compensation.

***School General Revolving Fund*** – This fund accounts for school activity, such as operation of public school lunch program, athletic receipts and tuition costs.

***Chapter 90 Fund*** - This fund accounts for grants received from the State mainly in relation to maintaining the Town's streets and sidewalks.

***Postemployment Benefits*** – This fund is used to account for amounts accumulated for future Town obligations related to postemployment benefits.

***Other Funds*** - These funds account for receipts reserved for appropriation as well as various bequests made by benefactors to the Town for which principal portions of bequests as well as the related earnings can be expended by the Town.

## ***Permanent Funds***

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

***Permanent Funds*** – These funds account for all contributions and bequests for which only earnings may be expended to benefit the government.

**NONMAJOR GOVERNMENTAL FUNDS**  
COMBINING BALANCE SHEET

JUNE 30, 2011

	<b>Special Revenue Funds</b>			
	School State & Federal Grants	Town State & Federal Grants	Airport	Town General Revolving
<b>ASSETS</b>				
Cash and cash equivalents.....	\$ 398,161	\$ 194,564	\$ 117,898	\$ 987,551
Investments.....	-	-	-	-
Receivables, net of uncollectibles:				
Intergovernmental.....	-	-	75,248	-
Due from other funds.....	-	-	-	114,443
<b>TOTAL ASSETS.....</b>	<b>\$ 398,161</b>	<b>\$ 194,564</b>	<b>\$ 193,146</b>	<b>\$ 1,101,994</b>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>LIABILITIES:</b>				
Warrants payable.....	\$ 22,730	\$ 3,247	\$ 168,830	\$ 22,065
Accrued payroll.....	66,028	15	-	5,657
Deferred revenues.....	-	-	-	-
Due to other funds.....	-	-	-	-
<b>TOTAL LIABILITIES.....</b>	<b>88,758</b>	<b>3,262</b>	<b>168,830</b>	<b>27,722</b>
<b>FUND BALANCES:</b>				
Nonspendable.....	-	-	-	-
Restricted.....	309,403	191,302	24,316	1,074,272
Committed.....	-	-	-	-
Unassigned.....	-	-	-	-
<b>TOTAL FUND BALANCES.....</b>	<b>309,403</b>	<b>191,302</b>	<b>24,316</b>	<b>1,074,272</b>
<b>TOTAL LIABILITIES AND FUND BALANCES.....</b>	<b>\$ 398,161</b>	<b>\$ 194,564</b>	<b>\$ 193,146</b>	<b>\$ 1,101,994</b>

**Special Revenue Funds**

School General Revolving	Chapter 90	Postemployment Benefits	Other	Sub-total	Permanent Fund	Total Nonmajor Governmental Funds
\$ 340,525	\$ -	\$ 30,290	\$ 492,079	\$ 2,561,068	\$ 1,955,116	\$ 4,516,184
-	-	-	-	-	159,154	159,154
-	1,484,737	-	-	1,559,985	-	1,559,985
-	-	-	-	114,443	-	114,443
<u>\$ 340,525</u>	<u>\$ 1,484,737</u>	<u>\$ 30,290</u>	<u>\$ 492,079</u>	<u>\$ 4,235,496</u>	<u>\$ 2,114,270</u>	<u>\$ 6,349,766</u>
\$ 15,577	\$ -	\$ -	\$ 15,440	\$ 247,889	\$ 10,317	\$ 258,206
34,626	-	-	24,709	131,035	-	131,035
-	1,484,737	-	-	1,484,737	-	1,484,737
-	-	-	114,443	114,443	-	114,443
<u>50,203</u>	<u>1,484,737</u>	<u>-</u>	<u>154,592</u>	<u>1,978,104</u>	<u>10,317</u>	<u>1,988,421</u>
-	-	-	-	-	1,043,270	1,043,270
290,322	-	-	337,487	2,227,102	1,060,683	3,287,785
-	-	30,290	-	30,290	-	30,290
-	-	-	-	-	-	-
<u>290,322</u>	<u>-</u>	<u>30,290</u>	<u>337,487</u>	<u>2,257,392</u>	<u>2,103,953</u>	<u>4,361,345</u>
<u>\$ 340,525</u>	<u>\$ 1,484,737</u>	<u>\$ 30,290</u>	<u>\$ 492,079</u>	<u>\$ 4,235,496</u>	<u>\$ 2,114,270</u>	<u>\$ 6,349,766</u>

**NONMAJOR GOVERNMENTAL FUNDS**  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FISCAL YEAR ENDED JUNE 30, 2011

	<b>Special Revenue Funds</b>			
	School State & Federal Grants	Town State & Federal Grants	Airport	Town General Revolving
<b>REVENUES:</b>				
Charges for services..... \$	-	-	35,272	-
Intergovernmental.....	3,188,923	343,779	846,184	305,895
Departmental and other.....	-	-	-	646,560
Contributions.....	-	-	-	-
Investment income.....	-	-	-	-
<b>TOTAL REVENUES.....</b>	<b>3,188,923</b>	<b>343,779</b>	<b>881,456</b>	<b>952,455</b>
<b>EXPENDITURES:</b>				
Current:				
General government.....	-	19,258	860,521	266,806
Public safety.....	-	138,624	-	524,041
Education.....	3,292,452	-	-	-
Public works.....	-	155,292	-	37,331
Health and human services.....	-	23,486	-	20,618
Culture and recreation.....	-	21,853	-	279,903
<b>TOTAL EXPENDITURES.....</b>	<b>3,292,452</b>	<b>358,513</b>	<b>860,521</b>	<b>1,128,699</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....</b>	<b>(103,529)</b>	<b>(14,734)</b>	<b>20,935</b>	<b>(176,244)</b>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in.....	-	-	-	-
Transfers out.....	-	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES).....</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCES.....</b>	<b>(103,529)</b>	<b>(14,734)</b>	<b>20,935</b>	<b>(176,244)</b>
<b>FUND BALANCES AT BEGINNING OF YEAR.....</b>	<b>412,932</b>	<b>206,036</b>	<b>3,381</b>	<b>1,250,516</b>
<b>FUND BALANCES AT END OF YEAR..... \$</b>	<b>\$ 309,403</b>	<b>\$ 191,302</b>	<b>\$ 24,316</b>	<b>\$ 1,074,272</b>

**Special Revenue Funds**

School General Revolving	Chapter 90	Postemployment Benefits	Other	Sub-total	Permanent Fund	Total Nonmajor Governmental Funds
\$ -	\$ -	\$ -	\$ -	\$ 35,272	\$ -	\$ 35,272
347,464	651,659	-	107,847	5,791,751	-	5,791,751
1,406,193	-	-	587,647	2,640,400	-	2,640,400
-	-	-	159,813	159,813	85,161	244,974
-	-	290	-	290	49,847	50,137
<u>1,753,657</u>	<u>651,659</u>	<u>290</u>	<u>855,307</u>	<u>8,627,526</u>	<u>135,008</u>	<u>8,762,534</u>
-	-	-	17,687	1,164,272	13,013	1,177,285
-	-	-	58,775	721,440	11,327	732,767
1,778,764	-	-	387,506	5,458,722	-	5,458,722
-	651,659	-	49,998	894,280	-	894,280
-	-	-	72,569	116,673	-	116,673
-	-	-	228,351	530,107	-	530,107
<u>1,778,764</u>	<u>651,659</u>	<u>-</u>	<u>814,886</u>	<u>8,885,494</u>	<u>24,340</u>	<u>8,909,834</u>
(25,107)	-	290	40,421	(257,968)	110,668	(147,300)
-	-	-	-	-	32,000	32,000
-	-	-	(214,000)	(214,000)	(35,000)	(249,000)
-	-	-	(214,000)	(214,000)	(3,000)	(217,000)
(25,107)	-	290	(173,579)	(471,968)	107,668	(364,300)
<u>315,429</u>	<u>-</u>	<u>30,000</u>	<u>511,066</u>	<u>2,729,360</u>	<u>1,996,285</u>	<u>4,725,645</u>
<u>\$ 290,322</u>	<u>\$ -</u>	<u>\$ 30,290</u>	<u>\$ 337,487</u>	<u>\$ 2,257,392</u>	<u>\$ 2,103,953</u>	<u>\$ 4,361,345</u>

## **Agency Fund**

The Agency Fund is used to account for assets held in a purely custodial capacity. The Town's agency funds consist of off-duty work details, performance bonds, and fees collected on behalf of other governments.

**AGENCY FUND**  
**STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2011**

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	<u>Agency Accounts June 30, 2010</u>	<u>Additions</u>	<u>Deletions</u>	<u>Agency Accounts June 30, 2011</u>
<b>ASSETS</b>				
Cash and cash equivalents.....	\$ 1,103,766	\$ 8,883,358	\$ (8,786,717)	\$ 1,200,407
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>LIABILITIES</b>				
Liabilities due depositors.....	\$ 1,103,766	\$ 8,883,358	\$ (8,786,717)	\$ 1,200,407
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>

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# *Statistical Section*



*Approximately 470' section of seawall running along Constellation to Farragut Roads failed in May 2010 after repeated fierce winter storms. The section was fully replaced by an emergency vote at special town meeting in August 2010.*

## Statistical Section

This part of the Town of Marshfield's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

### ***Financial Trends***

- These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.

### ***Revenue Capacity***

- These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.

### ***Debt Capacity***

- These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

### ***Demographic and Economic Information***

- These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.

### ***Operating Information***

- These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the Town's financial reports for the relevant year. The Town implemented GASB Statement No. 34 in 2003; schedules presenting government-wide information include information beginning in that year.

**Net Assets By Component**

**Last Nine Fiscal Years**

	Fiscal Year								
	2003	2004	2005	2006	2007	2008	2009	2010	2011
<b>Governmental activities</b>									
Invested in capital assets, net of related debt.....	\$ 61,156,678	\$ 78,634,176	\$ 78,517,309	\$ 83,996,510	\$ 85,996,195	\$ 71,485,319	\$ 80,444,484	\$ 85,564,870	\$ 86,773,388
Restricted.....	8,209,690	11,752,859	13,816,642	16,942,823	23,991,961	10,886,951	9,286,816	6,158,282	4,630,832
Unrestricted.....	<u>34,617,929</u>	<u>33,692,756</u>	<u>26,159,516</u>	<u>22,966,926</u>	<u>14,025,892</u>	<u>5,593,969</u>	<u>(5,684,079)</u>	<u>(8,723,517)</u>	<u>(11,104,441)</u>
<b>Total governmental activities net assets.....</b>	<b>\$ 103,984,297</b>	<b>\$ 124,079,791</b>	<b>\$ 118,493,467</b>	<b>\$ 123,906,259</b>	<b>\$ 124,014,048</b>	<b>\$ 87,966,239</b>	<b>\$ 84,047,221</b>	<b>\$ 82,999,635</b>	<b>\$ 80,299,779</b>
<b>Business-type activities</b>									
Invested in capital assets, net of related debt.....	\$ 34,467,245	\$ 22,847,022	\$ 23,209,064	\$ 22,578,281	\$ 24,653,351	\$ 49,444,954	\$ 50,245,420	\$ 49,329,223	\$ 48,218,953
Unrestricted.....	<u>12,744,684</u>	<u>7,303,270</u>	<u>7,537,305</u>	<u>8,207,945</u>	<u>9,087,958</u>	<u>18,181,012</u>	<u>16,787,324</u>	<u>16,134,891</u>	<u>16,695,970</u>
<b>Total business-type activities net assets.....</b>	<b>\$ 47,211,929</b>	<b>\$ 30,150,292</b>	<b>\$ 30,746,369</b>	<b>\$ 30,786,226</b>	<b>\$ 33,741,309</b>	<b>\$ 67,625,966</b>	<b>\$ 67,032,744</b>	<b>\$ 65,464,114</b>	<b>\$ 64,914,923</b>
<b>Primary government</b>									
Invested in capital assets, net of related debt.....	95,623,923	101,481,198	101,726,373	106,574,791	110,649,546	120,930,273	130,689,904	134,894,093	134,992,341
Restricted.....	8,209,690	11,752,859	13,816,642	16,942,823	23,991,961	10,886,951	9,286,816	6,158,282	4,630,832
Unrestricted.....	<u>47,362,613</u>	<u>40,996,026</u>	<u>33,696,821</u>	<u>31,174,871</u>	<u>23,113,850</u>	<u>23,774,981</u>	<u>11,103,245</u>	<u>7,411,374</u>	<u>5,591,529</u>
<b>Total primary government net assets.....</b>	<b>\$ 151,196,226</b>	<b>\$ 154,230,083</b>	<b>\$ 149,239,836</b>	<b>\$ 154,692,485</b>	<b>\$ 157,755,357</b>	<b>\$ 155,592,205</b>	<b>\$ 151,079,965</b>	<b>\$ 148,463,749</b>	<b>\$ 145,214,702</b>

Note: For the fiscal years 2004 to 2007 the Town's Sewer Enterprise Fund was reported as a Special Revenue Fund and was included as part of the Governmental Activities.

**Changes in Net Assets**

**Last Nine Fiscal Years**

	Fiscal Year								
	2003	2004	2005	2006	2007	2008	2009	2010	2011
<b>Expenses</b>									
<b>Governmental activities:</b>									
General government.....	\$ 3,226,653	\$ 3,698,908	\$ 3,844,076	\$ 3,842,256	\$ 4,359,161	\$ 4,434,575	\$ 3,965,070	\$ 3,334,481	\$ 3,913,502
Public safety.....	9,213,156	9,929,103	10,898,431	10,970,904	11,439,519	12,662,170	13,771,086	13,507,314	14,514,764
Education.....	43,713,556	47,110,502	51,709,660	52,053,518	54,276,952	60,078,051	61,604,106	62,158,553	63,483,086
Public works.....	4,247,384	6,259,126	8,826,081	7,663,712	7,799,074	4,789,661	5,128,289	5,274,797	5,948,686
Health and human services.....	655,866	685,678	663,781	863,835	806,865	1,099,074	1,232,271	1,163,764	1,221,811
Culture and recreation.....	1,456,363	1,605,560	1,089,893	1,548,688	1,475,089	1,773,229	1,886,359	2,083,873	1,926,877
Community preservation.....	-	-	-	-	151,858	176,948	262,790	300,969	146,273
Interest.....	1,581,496	2,021,432	1,888,162	1,675,950	1,821,404	1,288,074	1,260,103	949,620	787,632
<b>Total governmental activities expenses.....</b>	<b>64,094,474</b>	<b>71,310,309</b>	<b>78,920,084</b>	<b>78,638,863</b>	<b>82,129,922</b>	<b>86,301,782</b>	<b>89,110,074</b>	<b>88,773,371</b>	<b>91,942,611</b>
<b>Business-type activities:</b>									
Sewer.....	2,442,633	-	-	-	-	3,825,132	3,717,598	3,530,589	3,514,018
Water.....	1,780,129	2,991,356	2,637,481	2,928,422	3,045,954	3,323,888	3,645,200	3,512,862	3,508,484
Solid waste.....	3,405,781	3,398,155	3,133,316	3,683,237	3,336,314	3,245,294	3,186,993	2,850,197	2,663,547
<b>Total business-type activity expenses.....</b>	<b>7,628,543</b>	<b>6,389,511</b>	<b>5,770,797</b>	<b>6,611,659</b>	<b>6,382,268</b>	<b>10,394,314</b>	<b>10,549,791</b>	<b>9,893,648</b>	<b>9,686,049</b>
<b>Total primary government expenses.....</b>	<b>\$ 71,723,017</b>	<b>\$ 77,699,820</b>	<b>\$ 84,690,881</b>	<b>\$ 85,250,522</b>	<b>\$ 88,512,190</b>	<b>\$ 96,696,096</b>	<b>\$ 99,659,865</b>	<b>\$ 98,667,019</b>	<b>\$ 101,628,660</b>
<b>Program Revenues</b>									
<b>Governmental activities:</b>									
Public safety charges for services.....	\$ 851,766	\$ 649,519	\$ 1,513,401	\$ 1,388,709	\$ 1,489,822	\$ 1,662,618	\$ 1,470,734	\$ 1,833,254	\$ 1,636,627
Education charges for services.....	1,219,910	1,012,834	1,195,364	1,162,379	1,450,676	1,329,265	1,633,614	1,582,987	1,591,792
Public works charges for services.....	24,917	2,604,803	2,172,660	7,828,621	2,504,563	55,965	140,343	120,255	140,202
Other charges for services.....	1,587,706	1,617,960	887,094	942,452	872,612	1,137,163	1,057,287	1,113,914	1,189,719
Operating grants and contributions.....	18,967,997	21,927,806	20,256,840	20,898,283	23,970,172	25,709,451	27,079,730	27,768,573	28,180,829
Capital grants and contributions.....	2,306,224	1,880,964	454,821	368,465	1,285,273	2,603,013	983,632	2,032,817	2,205,026
<b>Total government activities program revenues.....</b>	<b>24,958,520</b>	<b>29,693,886</b>	<b>26,480,180</b>	<b>32,588,909</b>	<b>31,573,118</b>	<b>32,497,475</b>	<b>32,365,340</b>	<b>34,451,800</b>	<b>34,944,195</b>
<b>Business-type activities:</b>									
<b>Charges for services:</b>									
Sewer.....	2,021,810	-	-	-	-	2,880,162	2,470,233	2,408,283	2,541,836
Water.....	3,040,526	3,419,994	3,249,185	2,509,017	3,444,008	3,187,661	3,376,027	3,065,944	3,702,149
Solid Waste.....	3,073,088	3,299,925	2,975,934	3,817,833	3,771,280	3,738,315	2,904,608	2,526,818	2,513,195
Operating grants and contributions.....	142,422	73,845	141,755	324,666	183,063	190,072	200,659	136,036	253,462
Capital grants and contributions.....	121,957	-	-	-	-	-	-	39,423	21,461
<b>Total business-type activities program revenues.....</b>	<b>8,399,803</b>	<b>6,793,764</b>	<b>6,366,874</b>	<b>6,651,516</b>	<b>7,398,351</b>	<b>9,996,210</b>	<b>8,951,527</b>	<b>8,176,504</b>	<b>9,032,103</b>
<b>Total primary government program revenues.....</b>	<b>\$ 33,358,323</b>	<b>\$ 36,487,650</b>	<b>\$ 32,847,054</b>	<b>\$ 39,240,425</b>	<b>\$ 38,971,469</b>	<b>\$ 42,493,685</b>	<b>\$ 41,316,867</b>	<b>\$ 42,628,304</b>	<b>\$ 43,976,298</b>
<b>Net (Expense)/Revenue</b>									
Governmental activities.....	\$ (39,135,954)	\$ (41,616,423)	\$ (52,439,904)	\$ (46,049,954)	\$ (50,556,804)	\$ (53,804,307)	\$ (56,744,734)	\$ (54,321,571)	\$ (56,998,416)
Business-type activities.....	771,260	404,253	596,077	39,857	1,016,083	(398,104)	(1,598,264)	(1,717,144)	(653,946)
<b>Total primary government net expense.....</b>	<b>\$ (38,364,694)</b>	<b>\$ (41,212,170)</b>	<b>\$ (51,843,827)</b>	<b>\$ (46,010,097)</b>	<b>\$ (49,540,721)</b>	<b>\$ (54,202,411)</b>	<b>\$ (58,342,998)</b>	<b>\$ (56,038,715)</b>	<b>\$ (57,652,362)</b>
<b>General Revenues and other Changes in Net Asset</b>									
<b>Governmental activities:</b>									
Real estate, personal property taxes and tax liens, net of tax refunds payable.....	\$ 33,103,412	\$ 33,992,431	\$ 36,480,385	\$ 37,363,518	\$ 38,754,561	\$ 42,730,586	\$ 44,204,433	\$ 46,009,189	\$ 47,625,628
Motor vehicle and other excise taxes.....	3,127,020	3,196,830	3,458,124	3,496,136	3,158,003	3,285,913	3,077,468	3,035,945	3,035,952
Community preservation tax.....	-	-	-	830,355	871,114	970,338	945,317	986,430	1,019,934
Penalties and interest on taxes.....	257,550	205,069	255,291	255,015	258,823	295,273	336,323	337,685	306,690
Court settlements.....	-	-	-	-	-	-	834,229	-	-
Grants and contributions not restricted to specific programs.....	3,132,572	5,443,606	5,253,422	4,654,593	5,793,710	3,131,096	2,870,178	2,370,183	2,075,272
Unrestricted investment income.....	616,002	609,612	694,329	1,028,278	1,474,859	820,875	364,352	208,415	115,259
Miscellaneous.....	227,696	798,479	712,029	331,701	353,523	227,849	215,185	326,138	119,825
Transfers.....	-	(24,717)	-	-	-	-	(21,769)	-	-
<b>Total governmental activities.....</b>	<b>40,464,252</b>	<b>44,221,310</b>	<b>46,853,580</b>	<b>47,959,596</b>	<b>50,664,593</b>	<b>51,461,930</b>	<b>52,825,716</b>	<b>53,273,985</b>	<b>54,298,560</b>
<b>Business-type activities:</b>									
Court settlements.....	-	-	-	-	-	-	480,000	-	-
Unrestricted investment income.....	-	-	-	-	-	577,329	503,273	148,514	104,755
Transfers.....	-	24,717	-	-	-	-	21,769	-	-
<b>Total business-type activities.....</b>	<b>-</b>	<b>24,717</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>577,329</b>	<b>1,005,042</b>	<b>148,514</b>	<b>104,755</b>
<b>Total primary government.....</b>	<b>\$ 40,464,252</b>	<b>\$ 44,246,027</b>	<b>\$ 46,853,580</b>	<b>\$ 47,959,596</b>	<b>\$ 50,664,593</b>	<b>\$ 52,039,259</b>	<b>\$ 53,830,758</b>	<b>\$ 53,422,499</b>	<b>\$ 54,403,315</b>
<b>Changes in Net Assets</b>									
Governmental activities.....	\$ 1,328,298	\$ 2,604,887	\$ (5,586,324)	\$ 1,909,642	\$ 107,789	\$ (2,342,377)	\$ (3,919,018)	\$ (1,047,586)	\$ (2,699,856)
Business-type activities.....	771,260	428,970	596,077	39,857	1,016,083	179,225	(593,222)	(1,568,630)	(549,191)
<b>Total primary government.....</b>	<b>\$ 2,099,558</b>	<b>\$ 3,033,857</b>	<b>\$ (4,990,247)</b>	<b>\$ 1,949,499</b>	<b>\$ 1,123,872</b>	<b>\$ (2,163,152)</b>	<b>\$ (4,512,240)</b>	<b>\$ (2,616,216)</b>	<b>\$ (3,249,047)</b>

Note: For the fiscal years 2004 to 2007 the Town's Sewer Enterprise Fund was reported as a Special Revenue Fund and was included as part of the Governmental Activities.

**Fund Balances, Governmental Funds**

**Last Ten Fiscal Years**

	Fiscal Year									
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
<b>General Fund</b>										
Reserved.....\$	2,842,045	2,721,313	3,079,174	1,735,706	962,993	1,102,746	622,584	393,885	663,244	-
Unreserved.....	7,325,657	7,363,859	6,100,057	4,920,301	5,639,433	3,685,942	4,658,860	4,385,596	3,688,741	-
Assigned.....	-	-	-	-	-	-	-	-	-	307,888
Unassigned.....	-	-	-	-	-	-	-	-	-	4,716,619
<b>Total general fund.....\$</b>	<b>10,167,702</b>	<b>10,085,172</b>	<b>9,179,231</b>	<b>6,656,007</b>	<b>6,602,426</b>	<b>4,788,688</b>	<b>5,281,444</b>	<b>4,779,481</b>	<b>4,351,985</b>	<b>5,024,507</b>
<b>All Other Governmental Funds</b>										
Reserved.....\$	-	-	139,509	95,113	1,333,578	1,848,727	377,466	463,731	497,723	-
Unreserved, reported in:										
Special revenue funds.....	2,177,401	13,993,734	16,608,548	14,073,000	10,196,721	11,891,488	10,139,920	10,004,469	7,856,675	-
Capital projects funds.....	(1,933,069)	3,318,187	1,364,864	2,540,489	352,910	864,234	(922,300)	1,285,269	(398,021)	-
Permanent funds.....	-	1,109,389	1,027,593	1,054,007	1,080,574	1,193,345	888,128	866,241	872,684	-
Nonspendable.....	-	-	-	-	-	-	-	-	-	1,043,270
Restricted.....	-	-	-	-	-	-	-	-	-	6,264,680
Unassigned.....	-	-	-	-	-	-	-	-	-	-
<b>Total all other governmental funds.....\$</b>	<b>244,332</b>	<b>18,421,310</b>	<b>19,140,514</b>	<b>17,762,609</b>	<b>12,963,783</b>	<b>15,797,794</b>	<b>10,483,214</b>	<b>12,619,710</b>	<b>8,829,061</b>	<b>7,338,240</b>

Fiscal year 2002 exclude Expendable and Nonexpendable Trust Funds which were reported under the pre-GASB 34 format.

For the fiscal years 2004 to 2007 the Town's Sewer Enterprise Fund was reported as a Special Revenue Fund and was included as part of the Governmental Funds.

The Town implemented GASB 54 in fiscal year 2011, fund balances prior to fiscal year 2011 have been reported in the pre-GASB 54 format.

Changes in Fund Balances, Governmental Funds

Last Ten Fiscal Years

	Fiscal Year									
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
<b>Revenues:</b>										
Real estate, personal property taxes and tax liens, net of tax refunds.....	\$ 32,202,891	\$ 33,395,869	\$ 34,599,324	\$ 36,306,867	\$ 37,548,388	\$ 38,256,831	\$ 42,893,443	\$ 43,896,810	\$ 46,231,120	\$ 47,255,875
Motor vehicle and other excise taxes.....	3,004,533	3,196,541	3,177,685	3,398,151	3,478,381	3,201,171	3,273,198	3,136,448	2,996,478	2,963,732
Penalties and interest on taxes.....	376,272	257,550	205,069	255,291	255,015	258,823	295,273	336,323	337,685	306,690
Charges for services.....	-	-	3,781,716	4,677,078	5,806,836	5,578,452	823,808	896,372	987,974	1,032,776
Court settlements.....	-	-	-	-	-	-	-	834,229	-	-
Intergovernmental.....	22,744,007	23,954,865	24,777,670	26,611,991	27,224,134	31,264,380	32,768,863	31,388,745	32,374,981	32,526,944
Departmental and other.....	4,446,399	4,137,626	2,370,719	2,199,763	1,615,155	1,699,661	3,441,177	4,031,497	4,014,469	3,450,322
Community preservation taxes.....	-	-	-	-	830,355	871,114	943,616	948,528	994,940	1,017,700
Contributions.....	-	-	-	-	-	-	471,577	433,519	474,687	244,974
Investment income.....	600,350	766,274	606,641	692,726	1,028,278	1,417,437	820,875	364,352	208,415	115,259
<b>Total Revenue.....</b>	<b>63,374,452</b>	<b>65,708,725</b>	<b>69,518,824</b>	<b>74,141,867</b>	<b>77,786,542</b>	<b>82,547,869</b>	<b>85,731,830</b>	<b>86,266,823</b>	<b>88,620,749</b>	<b>88,914,272</b>
<b>Expenditures:</b>										
General government.....	8,907,911	7,394,545	9,188,091	8,176,301	7,819,324	11,181,605	3,685,500	2,589,184	2,609,472	2,487,410
Public safety.....	7,896,387	6,783,812	7,843,581	7,543,894	6,712,207	7,760,428	8,172,255	9,035,006	8,644,135	9,082,725
Education.....	37,477,674	37,970,219	43,336,782	43,117,621	39,981,242	46,470,674	50,762,547	50,303,198	49,860,090	53,138,359
Public works.....	4,382,816	2,673,343	7,836,899	7,463,545	6,169,708	5,811,645	1,893,018	2,778,556	4,015,920	5,012,258
Human and human services.....	682,306	2,441,840	2,188,749	675,431	697,459	741,516	877,038	657,156	419,019	506,933
Culture and recreation.....	1,387,690	1,138,760	1,489,949	1,690,251	1,039,130	1,698,038	1,218,016	1,080,131	766,502	755,207
Pension benefits.....	n/a	n/a	n/a	n/a	n/a	n/a	3,059,026	3,193,116	3,298,846	3,768,238
Property and liability insurance.....	n/a	n/a	n/a	n/a	n/a	n/a	916,566	763,597	642,704	565,489
Employee benefits.....	n/a	n/a	n/a	n/a	n/a	n/a	5,088,361	5,256,480	5,542,176	5,973,191
Community preservation.....	n/a	n/a	n/a	n/a	n/a	n/a	176,948	2,319,107	3,271,886	1,011,397
State and county charges.....	593,229	531,973	707,303	826,165	721,720	682,912	643,063	593,075	605,335	671,652
Capital outlay.....	n/a	4,998,843	7,701,237	7,018,218	13,720,593	4,464,480	4,616,185	5,237,093	9,221,535	7,410,609
Debt service										
Principal.....	2,012,594	1,950,719	3,469,092	3,607,241	4,012,274	3,852,445	3,856,058	3,756,463	4,083,194	3,935,896
Interest.....	1,484,995	1,548,320	1,895,361	1,805,329	1,765,292	1,770,277	1,363,126	1,244,359	969,564	766,207
<b>Total Expenditures.....</b>	<b>64,825,602</b>	<b>67,432,374</b>	<b>85,657,044</b>	<b>81,923,996</b>	<b>82,638,949</b>	<b>84,434,020</b>	<b>86,327,707</b>	<b>88,806,521</b>	<b>93,950,378</b>	<b>95,085,571</b>
Excess of revenues over (under) expenditures.....	(1,451,150)	(1,723,649)	(16,138,220)	(7,782,129)	(4,852,407)	(1,886,151)	(595,877)	(2,539,698)	(5,329,629)	(6,171,299)
<b>Other Financing Sources (Uses)</b>										
Premium from issuance of bonds.....	-	-	11,879	-	-	57,424	-	-	-	-
Proceeds from issuance of long-term debt.....	-	8,079,000	1,230,000	3,881,000	-	2,849,000	-	4,196,000	965,000	5,353,000
Issuance of refunding bonds.....	-	-	-	-	-	-	-	-	12,728,840	-
Premium from issuance of refunding bonds.....	-	-	-	-	-	-	-	-	1,268,616	-
Payment to refunded bond escrow agent.....	-	-	-	-	-	-	-	-	(13,850,972)	-
Transfers in.....	79,420	1,867,612	3,382,743	3,365,944	3,759,046	3,014,784	1,348,253	1,046,203	1,704,316	465,650
Transfers out.....	(1,860,371)	(1,867,612)	(3,407,460)	(3,365,944)	(3,759,046)	(3,014,784)	(1,348,253)	(1,067,972)	(1,704,316)	(465,650)
<b>Total other financing sources (uses).....</b>	<b>(1,780,951)</b>	<b>8,079,000</b>	<b>1,217,162</b>	<b>3,881,000</b>	<b>-</b>	<b>2,906,424</b>	<b>-</b>	<b>4,174,231</b>	<b>1,111,484</b>	<b>5,353,000</b>
<b>Net change in fund balance.....</b>	<b>\$ (3,232,101)</b>	<b>\$ 6,355,351</b>	<b>\$ (14,921,058)</b>	<b>\$ (3,901,129)</b>	<b>\$ (4,852,407)</b>	<b>\$ 1,020,273</b>	<b>\$ (595,877)</b>	<b>\$ 1,634,533</b>	<b>\$ (4,218,145)</b>	<b>\$ (818,299)</b>
Debt service as a percentage of noncapital expenditures.....	5.40%	5.60%	6.88%	7.23%	8.38%	7.03%	6.39%	5.98%	5.96%	5.36%

n/a - Information is not available.

For the fiscal years 2004 to 2007 the Town's Sewer Enterprise Fund was reported as a Special Revenue Fund and was included as part of the Governmental Funds.

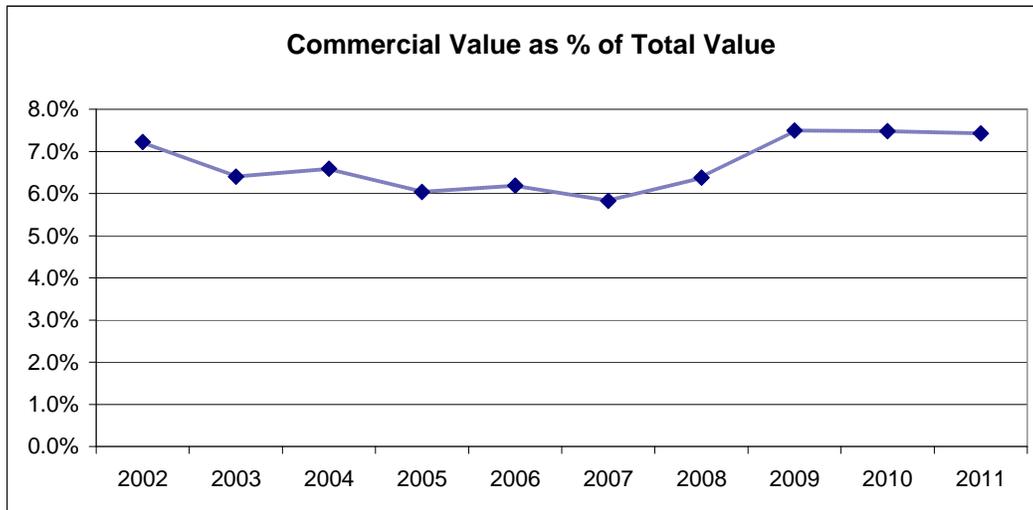
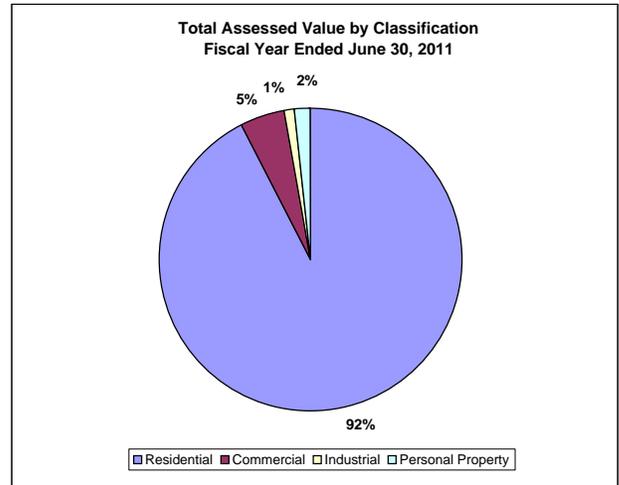
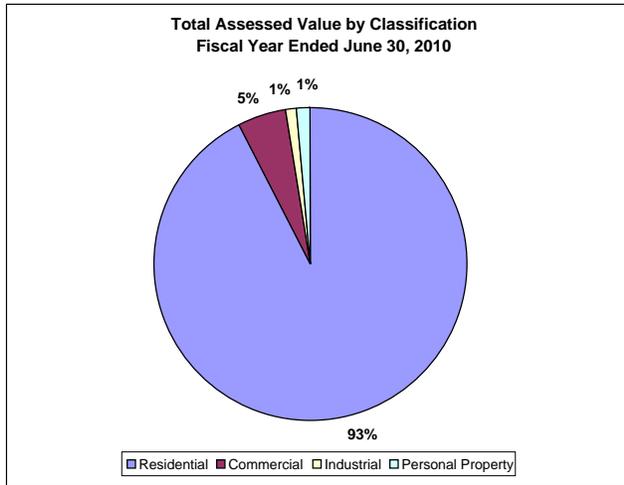
Fiscal year 2002 exclude Expendable and Nonexpendable Trust Funds which were reported under the pre-GASB 34 format.

For 2002, debt service as a percentage of noncapital expenditures included capital expenditures recorded in the functional categories of current expenditures.

**Assessed Value and Actual Value of Taxable Property by Classification and Tax Rates**

**Last Ten Fiscal Years**

Fiscal Year	Assessed and Actual Values and Tax Rates									
	Residential Value	Residential Tax Rate	Commercial Value	Industrial Value	Personal Property	Total Commercial Value	Commercial Tax Rate	Commercial % of Total Value	Total Town Value	
2002	(1) \$2,305,685,175	\$12.71	\$123,421,125	\$23,585,400	\$32,426,653	\$179,433,178	\$12.71	7.2%	\$2,485,118,353	
2003	\$2,730,101,537	\$11.27	\$129,505,663	\$25,164,800	\$32,039,557	\$186,710,020	\$11.27	6.4%	\$2,916,811,557	
2004	\$3,301,240,417	\$9.71	\$167,899,483	\$29,396,000	\$35,635,943	\$232,931,426	\$9.71	6.6%	\$3,534,171,843	
2005	(1) \$3,881,280,251	\$8.65	\$181,680,049	\$30,762,000	\$36,817,458	\$249,259,507	\$8.65	6.0%	\$4,130,539,758	
2006	\$4,223,128,973	\$8.31	\$206,830,234	\$35,490,300	\$36,381,261	\$278,701,795	\$8.31	6.2%	\$4,501,830,768	
2007	\$4,507,128,337	\$8.14	\$205,483,115	\$36,562,100	\$36,960,539	\$279,005,754	\$8.14	5.8%	\$4,786,134,091	
2008	(1) \$4,586,786,110	\$8.72	\$223,328,575	\$43,622,000	\$45,423,853	\$312,374,428	\$8.72	6.4%	\$4,899,160,538	
2009	\$4,099,485,652	\$9.99	\$227,507,906	\$42,942,900	\$61,765,017	\$332,215,823	\$9.99	7.5%	\$4,431,701,475	
2010	\$3,967,268,613	\$10.75	\$215,560,402	\$41,011,300	\$64,264,470	\$320,836,172	\$10.75	7.5%	\$4,288,104,785	
2011	\$3,916,336,332	\$11.29	\$201,661,048	\$41,142,600	\$71,346,760	\$314,150,408	\$11.29	7.4%	\$4,230,486,740	



(1) Revaluation year.  
 Source: Assessor's Department, Town of Marshfield and Official Statements.  
 All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the Town. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value. The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding fiscal year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

**Principal Taxpayers**  
**Current Year and Ten Years Ago**

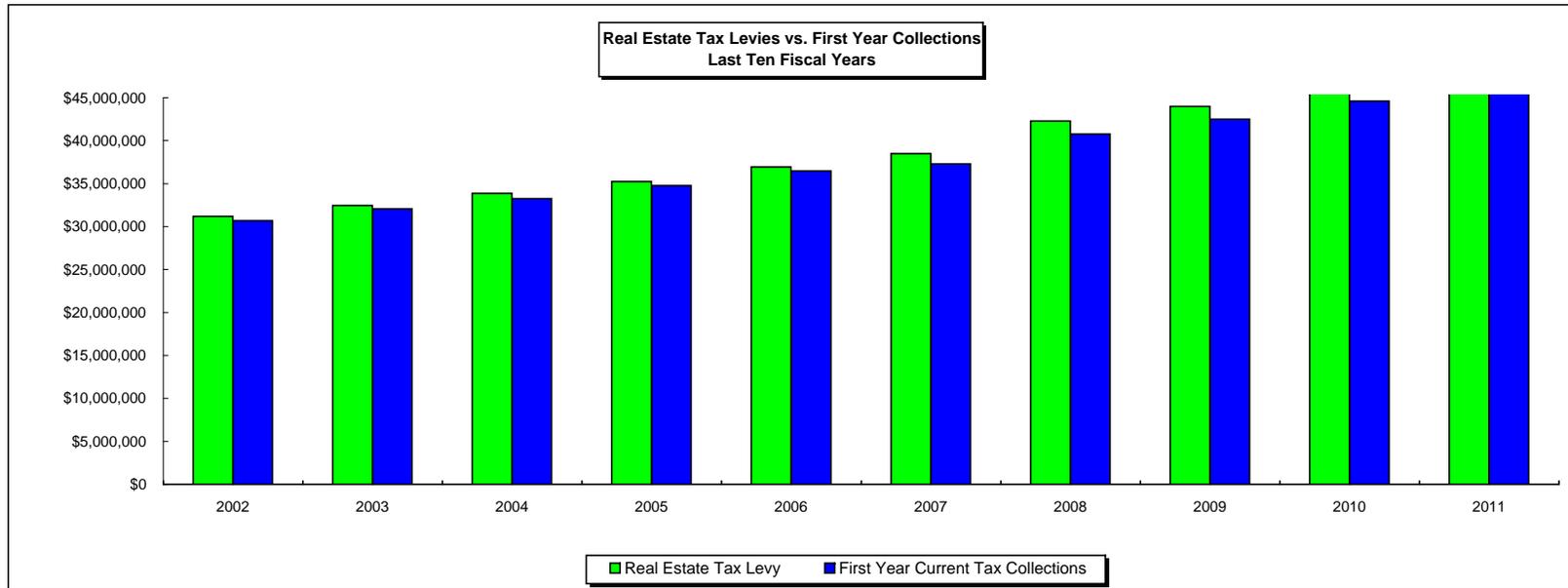
Name	Nature of Business	2011			2001		
		Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value
Winslow Woods, LLC	Assisted Living	\$ 39,031,200	1	0.92%	\$ -		
Verizon	Utility	24,251,400	2	0.57%	9,000,700	3	0.45%
Home Properties of Marshfield, LLP	Apartment Complex	24,096,700	3	0.57%	10,500,000	1	0.53%
Curtlo, LLC	Shopping Plaza	17,816,300	4	0.42%	8,535,200	4	0.43%
Commonwealth Electric/Nstar	Utility	16,987,800	5	0.40%	-		
Bay State Gas	Utility	10,851,760	6	0.26%	6,014,000	5	0.30%
OMDB Realty, LLC	Supermarket	8,692,200	7	0.21%	-		
Mariners Hill Limited	Apartments & Over 55	7,576,800	8	0.18%	4,319,600	6	0.22%
Metuxet Woods	Residential Subdivision	6,872,100	9	0.16%	-		
Chestnut Hill	Single Family Subdivision	7,228,100	10	0.17%	-		
Fox Run Apartments	Apartment Complex	-			8,858,500	2	0.45%
Marshfield Country Club	Golf Course	-			3,751,600	7	0.19%
Commerce Center Trust	Office Building	-			3,111,800	8	0.16%
South Shore Cable	Cablevision	-			2,550,600	9	0.13%
Marina Harbor	Marina	-			2,268,300	10	0.11%
<b>Totals</b>		<u>\$ 163,404,360</u>		<u>3.86%</u>	<u>\$ 58,910,300</u>		<u>2.97%</u>

Source: Official Statements, Town of Marshfield

**Property Tax Levies and Collections**

**Last Ten Fiscal Years**

<b>Fiscal Year</b>		<b>Total Tax Levy</b>	<b>Less Abatements &amp; Exemptions</b>	<b>Net Tax Levy</b>	<b>Net as % of Total</b>	<b>First Year Current Tax Collections</b>	<b>Percent of Net Levy Collected</b>	<b>Delinquent Tax Collections</b>	<b>Total Tax Collections</b>	<b>Percent of Total Tax Collections to Net Tax Levy</b>
2002	(1)	\$31,585,854	\$408,913	\$31,176,941	98.71%	\$30,696,794	98.46%	\$311,612	\$31,008,406	99.46%
2003		\$32,872,466	\$406,583	\$32,465,883	98.76%	\$32,076,941	98.80%	\$381,823	\$32,458,764	99.98%
2004		\$34,316,809	\$465,327	\$33,851,482	98.64%	\$33,244,779	98.21%	\$486,837	\$33,731,616	99.65%
2005	(1)	\$35,729,169	\$488,834	\$35,240,335	98.63%	\$34,770,020	98.67%	\$440,720	\$35,210,740	99.92%
2006		\$37,410,214	\$473,121	\$36,937,093	98.74%	\$36,481,022	98.77%	\$422,696	\$36,903,718	99.91%
2007		\$38,959,132	\$477,450	\$38,481,682	98.77%	\$37,286,024	96.89%	\$411,763	\$37,697,787	97.96%
2008	(1)	\$42,720,680	\$421,121	\$42,299,559	99.01%	\$40,756,510	96.35%	\$911,599	\$41,668,109	98.51%
2009		\$44,339,965	\$346,616	\$43,993,349	99.22%	\$42,508,902	96.63%	\$904,223	\$43,413,125	98.68%
2010		\$46,097,126	\$317,162	\$45,779,964	99.31%	\$44,593,567	97.41%	\$834,395	\$45,427,962	99.23%
2011		\$47,762,195	\$364,736	\$47,397,459	99.24%	\$46,172,819	97.42%	\$0	\$46,172,819	97.42%



(1) Revaluation year.

Source: Assessor's Department and Official Statements, Town of Marshfield

**Ratios of Outstanding Debt and General Bonded Debt**

**Last Ten Fiscal Years**

Fiscal Year	U. S. Census Population	Personal Income	Assessed Value	Governmental Activities			
				General Obligation Bonds	Per Capita	Percentage of Personal Income	Percentage of Assessed Value
2002	24,815	\$ 753,606,654	\$ 2,485,118,353	\$28,288,418	\$1,140	3.75%	1.14%
2003	24,775	\$ 753,144,286	\$ 2,916,811,557	\$37,678,019	\$1,521	5.00%	1.29%
2004	24,817	\$ 784,597,902	\$ 3,534,171,843	\$42,922,453	\$1,730	5.47%	1.21%
2005	24,890	\$ 857,727,346	\$ 4,130,539,758	\$43,212,849	\$1,736	5.04%	1.05%
2006	24,836	\$ 915,777,119	\$ 4,501,830,768	\$39,200,575	\$1,578	4.28%	0.87%
2007	24,576	\$ 961,988,000	\$ 4,786,134,091	\$38,197,130	\$1,554	3.97%	0.80%
2008	24,735	\$ 946,327,000	\$ 4,899,160,538	\$27,906,194	\$1,128	2.95%	0.57%
2009	24,947	\$ 882,087,000	\$ 4,431,701,475	\$28,345,731	\$1,136	3.21%	0.64%
2010	25,184	\$ 905,021,262	\$ 4,288,104,785	\$25,141,377	\$998	2.78%	0.59%
2011	25,185	\$ 923,121,687	\$ 4,230,486,740	\$26,558,481	\$1,055	2.88%	0.63%

Fiscal Year	Business-Type Activities	Total Primary Government			
	General Obligation Bonds	Total Debt Outstanding	Per Capita	Percentage of Personal Income	Percentage of Assessed Value
2002	\$ 4,192,625	\$32,481,043	\$1,309	4.31%	1.31%
2003	\$ 9,358,526	\$47,036,545	\$1,899	6.25%	1.61%
2004	\$ 1,345,000	\$44,267,453	\$1,784	5.64%	1.25%
2005	\$ 980,000	\$44,192,849	\$1,776	5.15%	1.07%
2006	\$ 725,000	\$39,925,575	\$1,608	4.36%	0.89%
2007	\$ 2,701,000	\$40,898,130	\$1,664	4.25%	0.85%
2008	\$ 8,199,291	\$36,105,485	\$1,460	3.82%	0.74%
2009	\$ 9,797,097	\$38,142,828	\$1,529	4.32%	0.86%
2010	\$ 8,872,554	\$34,013,931	\$1,351	3.76%	0.79%
2011	\$ 11,929,472	\$38,487,953	\$1,528	4.17%	0.91%

Source: Audited Financial Statements, U. S. Census

Note: For the fiscal years 2004 to 2007 the Town's Sewer Enterprise Fund was reported as a Special Revenue Fund and was included as part of the Governmental Funds.

**Direct and Overlapping Governmental Activities Debt**

**As of June 30, 2011**

<u>Town of Marshfield, Massachusetts</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable (1)</u>	<u>Estimated Share of Overlapping Debt</u>
Plymouth County.....	\$ 3,575,000	4.77%	\$ 170,528
Town direct debt.....			<u>26,558,481</u>
Total direct and overlapping debt.....			<u>\$ 26,729,009</u>

Source: Plymouth County Treasurer

(1) County expenses, including debt service, are assessed upon the Towns within the County in proportion to their taxable valuation.

**Computation of Legal Debt Margin**

**Last Ten Fiscal Years**

	Fiscal Year									
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Equalized Valuation.....	\$ 2,703,305,500	\$ 2,703,305,500	\$ 3,790,610,200	\$ 3,790,610,200	\$ 4,787,007,000	\$ 4,787,007,000	\$ 5,158,780,200	\$ 5,158,780,200	\$ 4,678,944,800	\$ 4,678,944,800
Debt Limit -5% of Equalized Valuation.....	\$ 135,165,275	\$ 135,165,275	\$ 189,530,510	\$ 189,530,510	\$ 239,350,350	\$ 239,350,350	\$ 257,939,010	\$ 257,939,010	\$ 233,947,240	\$ 233,947,240
Less:										
Outstanding debt applicable to limit.....	\$ 7,906,043	\$ 22,206,545	\$ 21,422,452	\$ 22,987,848	\$ 20,250,575	\$ 31,762,252	\$ 27,906,194	\$ 28,345,731	\$ 25,141,377	\$ 26,558,481
Authorized and unissued debt.....	18,784,000	1,619,420	4,413,920	3,770,920	8,329,420	6,393,420	11,294,000	6,042,000	7,383,000	15,331,000
Legal debt margin.....	\$ 108,475,232	\$ 111,339,310	\$ 163,694,138	\$ 162,771,742	\$ 210,770,355	\$ 201,194,678	\$ 218,738,816	\$ 223,551,279	\$ 201,422,863	\$ 192,057,759
Total debt applicable to the limit as a percentage of the limit.....	19.75%	17.63%	13.63%	14.12%	11.94%	15.94%	15.20%	13.33%	13.90%	17.91%

Source: Treasurer's Department, Town of Marshfield

## Demographic and Economic Statistics

### Last Ten Fiscal Years

Fiscal Year	Population Estimates	Personal Income	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2002	24,815	\$ 753,606,654	\$ 30,369	37	4,620	4.00%
2003	24,775	\$ 753,144,286	\$ 30,399	37	4,699	4.60%
2004	24,817	\$ 784,597,902	\$ 31,615	37	4,621	3.50%
2005	24,890	\$ 857,727,346	\$ 34,461	37	4,639	3.80%
2006	24,836	\$ 915,777,119	\$ 36,873	37	4,693	4.30%
2007	24,576	\$ 961,988,000	\$ 39,143	37	4,730	4.60%
2008	24,735	\$ 946,327,000	\$ 38,259	37	4,739	6.20%
2009	24,947	\$ 882,087,000	\$ 35,358	37	4,742	7.70%
2010	25,184	\$ 905,021,262	\$ 35,936	37	4,738	7.20%
2011	25,185	\$ 923,121,687	\$ 36,654	37	4,744	6.40%

Source: U. S. Census, Division of Local Services  
 Median age is based on most recent census data

**Principal Employers**  
**Current Year and Ten Years Ago**

Employer	Nature of Business	2011			2001		
		Employees	Rank	Percentage of Total Town Employment	Employees	Rank	Percentage of Total Town Employment
Town of Marshfield	Municipal Government	1,340	1	10.56%	1,048	1	8.16%
Road to Responsibility	Retail & Service	472	2	3.72%	-	-	-
Roche Brothers	Supermarket	273	3	2.15%	-	-	-
Star Market	Supermarket	183	4	1.44%	140	2	1.09%
Kirwan Surgical	Manufacturer	85	5	0.67%	85	5	0.66%
Marshfield Country Club	Golf Course	88	6	0.69%	60	6	0.47%
Windslow Woods	Assisted Living Facility	72	7	0.57%	-	-	-
Fairview Inn	Restaurant & Inn	70	8	0.55%	-	-	-
Marshall's	Retail	50	9	0.39%	52	7	0.40%
CVS	Retail	48	10	0.38%	-	-	-
Jamie's Grill & Pub	Restaurant	-	-	-	137	3	1.07%
Bridgway Inn	Restaurant & Inn	-	-	-	100	4	0.78%
Compass Rose/Marina	Restaurant & Marina	-	-	-	28	8	0.22%
Lobster Tale	Restaurant	-	-	-	33	9	0.26%
Lou's 139	Restaurant	-	-	-	30	10	0.23%
		2,681		21.12%	1,713		13.34%

According to the Massachusetts Workforce Development Data, in August 2010 the Town had a total labor force of 14,012 of whom 12,969 were employed and 1,043 or 7.4% were unemployed.

Employees for the Town of Marshfield includes all classes of employees, not just FTE's.

Source: Massachusetts Workplace Development Agency & the Town's personnel and department records.

**Full-time Equivalent Town Employees by Function**  
**Last Ten Fiscal Years**

Function	Fiscal Year									
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
General government.....	43	45	40	42	42	40	41	39	38	38
Police.....	48	48	48	48	45	48	48	45	45	45
Fire.....	55	55	55	55	55	52	55	55	52	51
Education.....	540	566	565	567	618	639	628	643	640	628
Water.....	20	20	20	20	20	20	21	19	19	19
Sewer.....	11	12	13	14	14	13	14	12	13	13
Solid waste.....	6	6	7	7	7	7	7	7	7	7
Public works.....	36	36	36	36	40	40	40	36	34	34
Human services.....	15	16	16	18	19	18	19	17	17	17
Culture and recreation.....	30	30	30	28	30	30	30	29	28	28
<b>Total .....</b>	<b>804</b>	<b>834</b>	<b>830</b>	<b>835</b>	<b>890</b>	<b>907</b>	<b>903</b>	<b>902</b>	<b>893</b>	<b>880</b>

Source: Town personnel records and various Town departments.

## Operating Indicators by Function/Program

### Last Ten Fiscal Years

Function/Program	Fiscal Year									
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
<b>General Government</b>										
Population.....	24,815	24,775	24,817	24,890	24,836	24,576	24,735	24,947	25,184	25,185
Registered voters, annual town election.....	10,879	11,674	12,403	13,708	14,304	15,367	16,531	17,713	17,867	17,966
<b>Town Clerk</b>										
Births.....	326	242	312	309	253	286	255	220	229	216
Marriages.....	111	156	119	107	99	109	98	103	75	114
Deaths.....	186	150	163	166	166	167	174	186	166	214
<b>Police</b>										
Accidents covered by an officer.....	486	457	409	395	386	503	515	380	331	377
Citations issued.....	2,253	1,899	1,474	1,230	926	1,205	513	1,206	1,140	854
Arrests.....	396	378	344	638	765	753	660	790	826	494
Larcenies.....	192	189	232	246	224	208	104	300	547	354
<b>Fire</b>										
Rescue assist.....	477	703	499	368	370	360	387	414	332	340
False alarm.....	73	54	47	43	55	40	32	433	201	229
Public assist.....	233	162	170	240	226	198	240	407	472	604
Emergency responses/ambulance.....	1,687	1,611	1,748	1,734	1,730	1,951	1,974	2,025	2,072	2,230
<b>Building Department</b>										
Residential building permits issued.....	704	810	837	658	814	731	716	858	844	707
Non-Residential building permits issued.....	24	21	26	13	39	33	36	23	48	49
<b>Education</b>										
Public school enrollment.....	4,620	4,699	4,621	4,639	4,693	4,730	4,739	4,742	4,750	4,713
<b>Public Works</b>										
<b>Cemetery</b>										
Lots sold.....	191	150	139	158	94	62	106	61	84	67
Interments.....	127	130	125	120	92	103	78	72	89	89
<b>Water</b>										
Service connections.....	9,627	9,584	9,718	9,718	9,804	9,826	9,894	9,907	9,912	9,926
Consumption in billions of gallons.....	1,119	1,124	1,167	1,114	887	1,026	1,027	1,069	834	854
Daily consumption in millions of gallons.....	2.9	3.1	3.3	3.0	2.5	2.8	2.8	2.8	2.3	2.3
<b>Sewer</b>										
Service connections.....	3,964	4,100	4,289	4,456	4,468	4,470	4,479	4,502	4,650	4,650
Daily average collection (MGD).....	0.90	1.29	1.25	1.29	1.33	1.22	1.41	1.43	1.59	1.63
<b>Highway</b>										
Miles of public road.....	160	160	170	170	170	170	170	170	170	170
<b>Human Services</b>										
<b>Board of Health</b>										
Permits issued.....	831	991	1,009	994	809	742	669	688	663	696
Variances.....	55	79	61	62	58	44	26	24	21	24
<b>Council on Aging</b>										
Home delivered meals.....	10,319	9,213	9,445	11,797	12,655	14,995	13,921	13,189	11,375	12,447
Transportation.....	9,512	10,230	10,852	9,902	10,163	10,604	11,325	11,646	11,807	11,442
Volunteer service hours.....	15,241	21,080	33,331	36,631	26,385	23,159	23,441	20,417	30,061	30,242
Fitness/exercise program participants.....	1,625	2,362	2,692	2,934	5,176	5,271	5,166	6,333	7,074	6,696
Recreation/social event participants.....	5,183	5,576	7,692	10,960	10,876	13,810	14,191	14,404	15,355	14,651
<b>Libraries</b>										
Volumes in collection.....	69,909	69,278	70,880	72,507	73,013	76,334	76,202	75,602	80,466	70,166
Circulation.....	265,000	283,000	274,000	268,337	280,448	268,000	273,951	244,362	280,621	260,155
Program attendance.....	9,248	10,417	7,512	8,340	7,273	5,919	6,023	5,726	5,829	8,761

Source: Various Town Departments

**Capital Asset Statistics by Function/Program**

**Last Ten Fiscal Years**

<b>Function/Program</b>	<b>Fiscal Year</b>									
	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>
Airport	1	1	1	1	1	1	1	1	1	1
General Government (1)										
Number of buildings.....	2	2	2	2	2	2	2	3	3	3
Police										
Number of stations.....	1	1	1	1	1	1	1	1	1	1
Fire										
Number of stations.....	3	3	3	3	3	3	3	3	3	3
Number of vehicles.....	13	14	14	15	15	15	15	15	16	16
Education										
Number of elementary schools.....	5	5	5	5	5	5	5	5	5	5
Number of middle schools.....	1	1	1	1	1	1	1	1	1	1
Number of high schools.....	1	1	1	1	1	1	1	1	1	1
Public Works										
Water mains (miles).....	194	194	195	198	198	200	200	200	201	201
Fire hydrants.....	1,323	1,333	1,337	1,375	1,375	1,383	1,388	1,390	1,398	1,399
Sanitary sewers (miles).....	32	32	41	41	41	41	41	41	41	41
Number of wells.....	16	16	16	16	16	16	17	17	17	17
Number of water storage tanks.....	3	3	3	3	3	3	4	4	4	4
Number of pump stations.....	15	15	15	15	15	15	16	16	16	16
Human Services										
Senior center.....	-	-	1	1	1	1	1	1	1	1
Culture and Recreation										
Recreation building.....	-	-	-	-	-	-	1	1	1	1
Library.....	1	1	1	1	1	1	1	1	1	1

Source: Various Town Departments

(1) the Town purchased land with two buildings which are both vacant pending completion of feasibility studies for long term use.